

NOTICES OF EMERGENCY RULEMAKING

Under the Administrative Procedure Act, an agency may determine that adoption, amendment, or repeal of a rule is necessary for immediate preservation of the public health, safety, or welfare and the notice and public participation requirements are impracticable. Under this determination, the agency may adopt the rule as an emergency and submit it to the Attorney General for review. The Attorney General approves the rule and then files it with the Secretary of State. The rule takes effect upon filing with the Secretary of State and remains in effect for 180 days. An emergency rule may be renewed for one 180-day period if the requirements of A.R.S. § 41-1026 are met. If the emergency rule is not renewed or the rule is not permanently adopted by the end of the 180-day period, the emergency rule expires and the text of the rule returns to its former language, if any.

NOTICE OF EMERGENCY RULEMAKING

TITLE 15. REVENUE

CHAPTER 10. DEPARTMENT OF REVENUE GENERAL ADMINISTRATION

PREAMBLE

1. Sections Affected

R15-10-602
R15-10-603
R15-10-604
R15-10-605
R15-10-606
R15-10-607

Rulemaking Action

New Section
New Section
New Section
New Section
New Section
New Section

2. The statutory authority for the rulemaking, including both the authorizing statute (general) and the statutes the rules are implementing (specific):

Authorizing statute: A.R.S. § 42-1004

Implementing statute: Laws 2003, Ch. 263, § 85

3. The effective date of the rules:

September 22, 2003

These rules should become effective immediately upon the office of the attorney general filing the rules with the office of the Secretary of State. The rules are made pursuant to the mandate of a new state law. Laws 2003, Ch. 263, § 85, provides that the director of the Department of Revenue shall establish a tax amnesty program for Arizona, allowing taxpayers to apply for amnesty during the period September 1, 2003 through October 31, 2003. To qualify for amnesty the taxpayer must make the first payment on or before October 31, 2003, and these rules are necessary for the taxpayer to apply for amnesty and to calculate the payment amount. Specifically, these rules establish the reduced interest required by Laws 2003, Ch. 263, § 85(B) and provide guidance on application and payment requirements.

4. Is this rulemaking a renewal of a previous emergency rulemaking?

No

5. The name and address of agency personnel with whom persons may communicate regarding the rules:

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6. An explanation of the rules, including the agency's reasons for initiating the rules:

The rules provide guidance and direction for the administration of the Arizona Tax Amnesty Program. Laws 2003, Ch. 263, § 85 states that the Department of Revenue may make emergency rules as necessary to administer the Program.

7. A showing of good cause why the rules are necessary to promote a statewide interest if the rules will diminish a pre-

vious grant of authority of a political subdivision of this state:

Not applicable

8. The summary of the economic, small business, and consumer impact:

Generally, it is expected that the benefits will outweigh the costs. Taxpayers will have shorter forms and less complicated tax computations under the program. Taxpayers will also pay a lower tax amount and no penalties will be applied rather than if they were to be audited and assessed tax, interest, and penalties. The Department of Revenue will incur the costs of creating special forms and for making available past years' tax forms dating back to 1983. The Department of Revenue will also incur additional costs of processing the special returns.

9. Any other matters prescribed by statute that are applicable to the specific agency or to any specific rule or class of rules:

Not applicable

10. Incorporations by reference and their location in the rules:

None

11. An explanation of the situation justifying the rules' making as emergency rules:

These rules meet the emergency requirements because they are necessary to comply with deadlines imposed under Laws 2003, Ch. 263, § 85 and to avoid serious prejudice to the public interest or the interest of the taxpayers of Arizona.

12. The date of the Attorney General's approval of the emergency rules:

September 22, 2003

13. The full text of the rules follows:

TITLE 15. REVENUE

**CHAPTER 10. DEPARTMENT OF REVENUE
GENERAL ADMINISTRATION**

ARTICLE 6. TAX AMNESTY PROGRAM

Section

R15-10-602. General

R15-10-603. Tax Periods Under Audit

R15-10-604. Gross Income Tax Return

R15-10-605. Average Combined Transaction Privilege Tax Rates

R15-10-606. Interest Calculation for Payment with Tax Amnesty Application

R15-10-607. Application of Payments and Credits

ARTICLE 6. TAX AMNESTY PROGRAM

R15-10-602. General

A. The Arizona Department of Revenue has established a Tax Amnesty Program for the period of September 1, 2003 through October 31, 2003, as required under Laws 2003, Ch. 263, § 85.

B. The Tax Amnesty Program applies to tax liabilities for the following taxes:

1. Income tax, including individual, corporate, and fiduciary;

2. Withholding tax;

3. Luxury tax;

4. Transaction privilege tax for the state of Arizona and the counties; and

5. Arizona use tax.

C. "Tax liabilities" includes any payment of estimated tax, interest, and penalties required by law.

D. The Tax Amnesty Program does not apply to municipal privilege and use taxes.

E. Any return or report filed under the Tax Amnesty Program is subject to verification as provided in law.

R15-10-603. Tax Periods Under Audit

A. A taxpayer may apply for tax amnesty for a tax period under audit only if the application for tax amnesty contains all of the tax periods under audit that are within the liability period as defined by Laws 2003, Ch. 263, § 85(B). The Department shall reject as incomplete an application that contains less than all of the tax periods under audit that are within the liability period. A taxpayer shall not include on an application for tax amnesty any tax periods occurring before or after the liability period, even if included in the tax periods under audit.

B. For purposes of this rule, "tax periods under audit" means all of the tax periods: (1) that were included in proposed assessments issued by the Department, Department requests for tax returns, Department requests for information, or Department

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requests for scheduling an audit that were mailed at the same time to the taxpayer and (2) for which the taxpayer continues to have administrative or judicial appeal rights.

R15-10-604. Gross Income Tax Return

- A.** An individual taxpayer that does not have sufficient information to fully complete the Arizona personal income tax return may file a gross income tax return. To file a gross income tax return, a taxpayer shall complete the form, Arizona Tax Amnesty Application – Individual Gross Income Tax Return.
- B.** A taxpayer that files a gross income tax return shall use the following table to calculate the tax due. The tax rate is determined by locating the income range of the gross income for the tax year for which amnesty is sought. The gross income for the year shall be multiplied by the tax rate listed under the income range for that tax year. For example, for 1998 if gross income is \$50,000, the tax due is \$1,015 (\$50,000 X .0203).

<u>Tax Year</u>	<u>If the Gross Income Is:</u>			
	<u>\$0 through \$39,999</u>	<u>\$40,000 through \$99,999</u>	<u>\$100,000 through \$199,999</u>	<u>\$200,000 and above</u>
	<u>Multiply It By:</u>			
<u>1983</u>	<u>.0197</u>	<u>.0301</u>	<u>.0339</u>	<u>.0385</u>
<u>1984</u>	<u>.0199</u>	<u>.0301</u>	<u>.0350</u>	<u>.0404</u>
<u>1985</u>	<u>.0194</u>	<u>.0292</u>	<u>.0339</u>	<u>.0363</u>
<u>1986</u>	<u>.0187</u>	<u>.0290</u>	<u>.0342</u>	<u>.0371</u>
<u>1987</u>	<u>.0170</u>	<u>.0260</u>	<u>.0299</u>	<u>.0333</u>
<u>1988</u>	<u>.0158</u>	<u>.0238</u>	<u>.0296</u>	<u>.0440</u>
<u>1989</u>	<u>.0157</u>	<u>.0242</u>	<u>.0332</u>	<u>.0440</u>
<u>1990</u>	<u>.0178</u>	<u>.0287</u>	<u>.0371</u>	<u>.0518</u>
<u>1991</u>	<u>.0171</u>	<u>.0281</u>	<u>.0369</u>	<u>.0519</u>
<u>1992</u>	<u>.0168</u>	<u>.0282</u>	<u>.0372</u>	<u>.0540</u>
<u>1993</u>	<u>.0167</u>	<u>.0282</u>	<u>.0376</u>	<u>.0533</u>
<u>1994</u>	<u>.0147</u>	<u>.0251</u>	<u>.0350</u>	<u>.0536</u>
<u>1995</u>	<u>.0134</u>	<u>.0219</u>	<u>.0291</u>	<u>.0443</u>
<u>1996</u>	<u>.0136</u>	<u>.0219</u>	<u>.0291</u>	<u>.0461</u>
<u>1997</u>	<u>.0131</u>	<u>.0204</u>	<u>.0269</u>	<u>.0420</u>
<u>1998</u>	<u>.0132</u>	<u>.0203</u>	<u>.0265</u>	<u>.0424</u>
<u>1999</u>	<u>.0132</u>	<u>.0202</u>	<u>.0262</u>	<u>.0399</u>
<u>2000</u>	<u>.0132</u>	<u>.0200</u>	<u>.0258</u>	<u>.0396</u>
<u>2001</u>	<u>.0124</u>	<u>.0196</u>	<u>.0253</u>	<u>.0384</u>

R15-10-605. Average Combined Transaction Privilege Tax Rates

- A.** A taxpayer that owes transaction privilege tax may use the average combined state and county transaction privilege tax rates as shown in the table in subsection (C) for purposes of calculating tax due for all transaction privilege tax classifications. If the taxpayer chooses to use an average combined tax rate for any tax period in a year for any tax classification, the taxpayer shall use the applicable average combined rate or rates for every tax period of that year for which a tax amnesty application is filed and must include in the application the income from all tax classifications and all counties.
- B.** A taxpayer that chooses to use an average combined state and county transaction privilege tax rate for a year and that is a monthly or quarterly filer may choose to file on an annual basis for that year, including all income for the year on a single return.
- C.** The applicable average combined tax rate to be used is determined by the county in which the business activity was conducted and the year in which the tax period or periods occurred. The applicable tax rate and the net taxable income amount from the business activity in the specific county for the taxable period are multiplied to calculate the tax due. For

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example. Business XY did business in Gila County during 1998. Business XY had a net taxable amount of \$50,000 for that period. Business XY is also seeking amnesty for that period. Business XY's tax would be \$3,000 (\$50,000 X .06).

Average State and County TPT Rates for Calendar Years 1983 Through 1992

	<u>1983</u>	<u>1984</u>	<u>1985</u>	<u>1986</u>	<u>1987</u>	<u>1988</u>	<u>1989</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>
<u>Apache</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.052</u>	<u>.055</u>	<u>.055</u>
<u>Cochise</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.051</u>	<u>.055</u>	<u>.055</u>
<u>Coconino</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.051</u>
<u>Gila</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.056</u>	<u>.06</u>	<u>.06</u>
<u>Graham</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.051</u>	<u>.055</u>	<u>.055</u>
<u>Greenlee</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.055</u>
<u>La Paz</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.055</u>	<u>.055</u>
<u>Maricopa</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>
<u>Mohave</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>
<u>Navajo</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>
<u>Pima</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>
<u>Pinal</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.056</u>	<u>.055</u>	<u>.055</u>
<u>Santa Cruz</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.051</u>	<u>.055</u>	<u>.055</u>
<u>Yavapai</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>
<u>Yuma</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.055</u>	<u>.05</u>	<u>.05</u>	<u>.053</u>	<u>.059</u>	<u>.055</u>

Average State and County TPT Rates for Calendar Years 1993 Through 2002

	<u>1993</u>	<u>1994</u>	<u>1995</u>	<u>1996</u>	<u>1997</u>	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>
<u>Apache</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.058</u>	<u>.061</u>
<u>Cochise</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.058</u>	<u>.061</u>
<u>Coconino</u>	<u>.052</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.057</u>	<u>.058</u>	<u>.058</u>	<u>.058</u>	<u>.061</u>	<u>.064</u>
<u>Gila</u>	<u>.056</u>	<u>.055</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.063</u>	<u>.066</u>
<u>Graham</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.058</u>	<u>.061</u>
<u>Greenlee</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.058</u>	<u>.061</u>
<u>La Paz</u>	<u>.058</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.063</u>	<u>.066</u>
<u>Maricopa</u>	<u>.055</u>	<u>.055</u>	<u>.057</u>	<u>.0575</u>	<u>.057</u>	<u>.055</u>	<u>.057</u>	<u>.057</u>	<u>.06</u>	<u>.063</u>
<u>Mohave</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.0525</u>	<u>.056</u>	<u>.0585</u>
<u>Navajo</u>	<u>.053</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.058</u>	<u>.061</u>
<u>Pima</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.05</u>	<u>.053</u>	<u>.056</u>
<u>Pinal</u>	<u>.057</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.063</u>	<u>.066</u>
<u>Santa Cruz</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.058</u>	<u>.061</u>
<u>Yavapai</u>	<u>.05</u>	<u>.052</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.056</u>	<u>.06</u>	<u>.063</u>
<u>Yuma</u>	<u>.055</u>	<u>.055</u>	<u>.055</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.06</u>	<u>.068</u>	<u>.071</u>

R15-10-606. Interest Calculation for Payment with Tax Amnesty Application

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- A.** By October 31, 2003, taxpayers applying for tax amnesty shall pay, at the minimum, one-third of the tax liability and interest for all the tax periods included in the amnesty application. Taxpayers shall determine the interest amount to be included in this payment by using the interest chart located in subsection (C) below. Interest is computed for total tax amounts due for each year. If there is more than one tax period included on a tax amnesty application in a year, the total tax amount due for the year is determined by adding the total tax amount due for each tax period of the year.
- B.** For the purpose of this rule “total tax amount due for a tax period” is determined by subtracting from the total tax liability due all withholding, estimated payments and other payments made or credits applied prior to the due date of the return. The total tax liability due is calculated in accordance with the applicable statutes, rules, and tax form instructions. Payments received subsequently and credits subsequently applied from overpayments for tax periods included in the amnesty application shall not be used to reduce the total tax liability for purposes of calculating the interest amount for the October 31 payment.
- C.** For each year in which there is any tax period included in the amnesty application, the taxpayer shall multiply the factor designated in the interest chart by the total tax amount due for that year. The product of this multiplication is the interest that is due for the year. That amount shall be multiplied by one-third to determine the amount of interest that must be paid by October 31, 2003 for that year. For example, if for 1987 Mr. A has total tax due in the amount of \$500, the interest owed is \$550 (\$500 X 1.10). He must pay \$183.33 (\$550 X 1/3) of interest along with the payment of tax due by October 31, 2003.

<u>Interest Chart</u>	
<u>Year</u>	<u>Factor</u>
<u>1983</u>	<u>1.42</u>
<u>1984</u>	<u>1.34</u>
<u>1985</u>	<u>1.26</u>
<u>1986</u>	<u>1.18</u>
<u>1987</u>	<u>1.10</u>
<u>1988</u>	<u>1.02</u>
<u>1989</u>	<u>0.94</u>
<u>1990</u>	<u>0.86</u>
<u>1991</u>	<u>0.78</u>
<u>1992</u>	<u>0.70</u>
<u>1993</u>	<u>0.62</u>
<u>1994</u>	<u>0.54</u>
<u>1995</u>	<u>0.46</u>
<u>1996</u>	<u>0.38</u>
<u>1997</u>	<u>0.30</u>
<u>1998</u>	<u>0.25</u>
<u>1999</u>	<u>0.20</u>
<u>2000</u>	<u>0.15</u>
<u>2001</u>	<u>0.10</u>
<u>2002</u>	<u>0.05</u>

R15-10-607. Application of Payments and Credits

- A.** Payments received pursuant to a tax amnesty application shall be applied to the tax periods on the application starting with the oldest tax period and progressing chronologically until all the payments have been applied.
- B.** Tax periods for which the taxpayer is entitled to a refund or credit may be included on an amnesty application. The credit shall be applied to other tax periods included in the application in the order described in subsection (A).
- C.** For purposes of determining the total tax and interest due from a taxpayer applying for amnesty, credits from overpayment of other tax periods shall be applied as if a payment had been received on the 15th day of April of the year following the calendar year of the tax period of the overpayment. For example, a taxpayer has an overpayment of income tax for calendar year 1994 and an under payment of income tax for calendar year 1995. The credit from the overpayment in 1994 will be applied to the 1995 liability as if it were a payment made on April 15, 1995.
- D.** No refund shall be given to a taxpayer for payments made or credits applied prior to September 1, 2003 for any tax periods included in a tax amnesty application. If a credit for overpayment in one or more of the tax periods contained in a tax amnesty application exceeds the total tax and interest liabilities for all other tax periods contained in the application, the amount due shall be reduced to zero but no refund shall be paid.