

## Secretary of State – Rules and Rulemaking

**TITLE 1. RULES AND THE RULEMAKING PROCESS****CHAPTER 1. SECRETARY OF STATE  
RULES AND RULEMAKING**

*Editor's Note: This Chapter was significantly amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).*

*Chapter 1 consisting of Article 1, Sections R1-1-101 through R1-1-114; Article 2, Sections R1-1-201 through R1-1-212; Article 3, Sections R1-1-301 and R1-1-302; Article 4, Sections R1-1-401 through R1-1-414; Article 5, Sections R1-1-501 through R1-1-507; Article 6, Section R1-1-601; Article 7, Section R1-1-701; Article 8, Section R1-1-801; and Article 9, Section R1-1-901 adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994.*

*Chapter 1 consisting of Article 1, Sections R1-1-101 through R1-1-105; Article 2, Sections R1-1-201 through R1-1-208; Article 3, Sections R1-1-301 through R1-1-308; and Article 4, Sections R1-1-401 and R1-1-402 repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994.*

*Chapter 1 consisting of Article 1, Sections R1-1-101 through R1-1-105; Article 2, Sections R1-1-201 through R1-1-208; Article 3, Sections R1-1-301 through R1-1-308; and Article 4, Sections R1-1-401 and R1-1-402 adopted effective January 1, 1987.*

*Former Chapter 1 consisting of Article 1, Sections R1-1-101 through R1-1-103 repealed effective January 1, 1987.*

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##### Section

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#### ARTICLE 1. GENERAL PROVISIONS

##### R1-1-101. Definitions

In addition to the terms defined under A.R.S. § 41-1001, these words are defined for use in this Chapter unless the context otherwise requires:

“Administrative Procedure Act,” “APA,” or “Act” means Arizona Revised Statutes, Title 41, Chapter 6, Administrative Procedure.

“Agency” has the same meaning as in A.R.S. § 41-1001.

“Amend” means to change, correct, or revise some but not all text in any Section, Part, Article, Subchapter or Chapter.

“Appendix” means supplementary material to a set of rules, written in prose format.

“Arizona Administrative Code” or “Code” has the same meaning as in A.R.S. § 41-1001(2). It contains “the full text of each final rule filed with the secretary of state and each rule made pursuant to a statutory exemption...” A.R.S. § 41-1012(A)

“Arizona Administrative Register” or “Register” has the same meaning as in A.R.S. § 41-1001(17). The Register contains rulemaking documents and public records as listed in A.R.S. § 41-1013(B) et seq.

“Arizona Rulemaking Manual” means the state’s rulemaking handbook. It is prepared by the Office as a guide to Arizona rulemaking.

“A.R.S.” means the Arizona Revised Statutes, the laws of the state of Arizona.

“Article” means a division of rules under a Code Chapter that contains a unified set of rules.

“Authority” means the statutory right or power to make, amend, or repeal rules.

“Authority note or notes” means an agency’s implementing and authorizing statutes to make, amend, or repeal rules. An agency may request an authority note be published at the beginning of a Code Chapter, Subchapter, Article, or Part under R1-1-407.

“Chapter” means a division of the Code, under a Title, that is numbered by the Office and named after an agency or agency’s program.

“Close of record” means the last date and time an agency accepts comments on a Public Record.

“Code” means the Arizona Administrative Code.

“Codification” means the collection and systematic arrangement, by subject, in the Code of the rules that govern a specific area or subject of law or practice.

“Commercial purpose” has the same meaning as A.R.S. § 39-121.03.

“Economic, Small Business, and Consumer Impact Statement” has the same meaning as in A.R.S. § 41-1055. It is prepared by an agency and filed with an agency’s rulemaking package.

“Electronic media” or “electronic medium” means the distribution format for data storage used on a computer. This includes: floppy disks, CD, DVD, and flash (thumb) drives.

“Emergency rule” has the same meaning as in A.R.S. § 41-1001(7).

“Exempt rule” means a rule that is exempt from the provisions of the Act. Exempt rule does not include a rule that is exempt only from Council review.

“Exhibit” means supplementary material used for items that do not fit the definition of an Appendix, Table, or Illustration.

“Governor’s Regulatory Review Council,” or “Council” has the same meaning as in A.R.S. § 41-1051.

“Heading” means the title for any level of division in the Code.

“Historical note” means information published by the Office after each Section, Appendix, Exhibit, Illustration, or Table in a Chapter. The historical note provides the history of that Section, Appendix, Exhibit, Illustration, or Table, and includes:

The rulemaking action,

The Register citation where the rulemaking package was published,

The rule effective date, and

The Code Supplement number in which the Section, Appendix, Exhibit, Illustration, or Table was published.

“Illustration” means supplementary material used for diagrams, pictures, and other graphics.

“Label” means the number or letter assigned to a Code division and its subsections. A label is used to identify a Code division or subsection.

“Notice form” means a form prescribed by the Office and used to file documents for publication.

“Office” means the Department of State, Office of the Secretary of State, Public Services Division.

“Other documents” means a record or other information required by statute to be printed in the Register not listed under R1-1-103(E).

“Part” means a division of the Code between Article and Section.

“Preamble” has the same meaning as in A.R.S. § 41-1001(15).

“Public record” means a record that a governmental unit is required by law to retain or that is necessary to keep in discharge of duties imposed by law. Public records include filed rulemaking documents and the rules published in either the Code or the Register.

“Register” means the Arizona Administrative Register.

“Renumber” means to change the numbers of one or more Sections in their entirety. Renumbering does not include changing the labels of subsections within a Section.

“Repeal” means to rescind and remove a Chapter heading, Subchapter heading, Part heading, Article heading, or a Section and its heading in its entirety.

“Rule” means an agency statement of general applicability that implements, interprets, or prescribes law or policy, or describes the procedure or practice requirements of an agency. Rule includes prescribing fees or the amendment or repeal of a prior rule but does not include intra-agency memoranda that are not delegation agreements. A.R.S. § 41-1001(19)

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“Rulemaking” or “rulemaking process” has the same meaning as in A.R.S. § 41-1001(19).

“Rulemaking action” or “action” means: Repeal, Renumber, Amend, and New Section (or Article). Only one rulemaking action shall be listed per line in a preamble.

“Rulemaking activity” means an agency is actively engaged in rulemaking.

“Rulemaking package” or “rulemaking documents” means a collection of receipts, certificates, notices, rules, and rule-related documents (for example, a copy of a letter or e-mail from the governor stating an agency may proceed with a rulemaking under a rulemaking moratorium executive order) filed with the Office. The requirements of what makes up the collection of documents for a specific rulemaking package is noted under the notice Sections in this Chapter. Additional rule-related documents may be required under an executive order and amendments to the Administrative Procedure Act.

“Section” means an individual rule that is a unit of an Article or Part.

“Section number” means the letter-number combination assigned to a Section.

“Subchapter” means a *Code* division between a Chapter and Article.

“Subsection” means a paragraph in a Section.

“Supplement” means a quarterly *Code* release.

“Table” means supplementary material organized in a systematic arrangement by columns and rows.

“Title” means a subject area in the codification of the *Code*.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6).  
Amended paragraph (9) effective October 27, 1988 (Supp. 88-4). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-102. Codification Outline**

- A.** All rules made, amended, renumbered, recodified, or repealed and filed with the Office after September 30, 1992, will be published in the *Register* or the *Code*, as appropriate under:
1. The Act, or
  2. Exempt from all or part of the rulemaking process as required in:
    - a. The Act, or
    - b. Arizona Revised Statute, or
    - c. As provided in the Constitution of Arizona.
- B.** Rules shall be published within the following Titles:
1. Title 1. Rules and the Rulemaking Process
  2. Title 2. Administration
  3. Title 3. Agriculture
  4. Title 4. Professions and Occupations
  5. Title 5. Corrections
  6. Title 6. Economic Security
  7. Title 7. Education
  8. Title 8. Emergency and Military Affairs
  9. Title 9. Health Services
  10. Title 10. Law
  11. Title 11. Mines
  12. Title 12. Natural Resources
  13. Title 13. Public Safety

14. Title 14. Public Service Corporations; Corporations and Associations; Securities Regulation
15. Title 15. Revenue
16. Title 16. Tax Appeals
17. Title 17. Transportation
18. Title 18. Environmental Quality
19. Title 19. Alcohol, Horse and Dog Racing, Lottery, and Gaming
20. Title 20. Commerce, Financial Institutions, and Insurance

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

**R1-1-103. Filing Requirements**

- A.** A notice and supporting documents shall be prepared according to the *Administrative Procedure Act, Article 3. Rule Making* and the requirements in this Chapter.
- B.** Typesetting specifications.
1. Page layouts shall be set to use a one-inch margin.
  2. A font size shall be no smaller than 9 point or larger than 12 point.
  3. Paragraph spacing shall be set to be at least 1.5 lines or double-spaced. If applicable, the Economic, Small Business, and Consumer Impact Statement may be single-spaced.
  4. Page numbers shall be consecutively numbered on all pages of the rulemaking package in the footer.
  5. Footnotes or endnotes shall not be used on a receipt, certificate, preamble or in the text of a rule.
- C.** Paper file specifications.
1. An original rulemaking package and all copies, shall be printed on one side, and
  2. Other notices and all copies shall be printed on one side.
  3. Pages shall not be:
    - a. Stapled,
    - b. Hole punched,
    - c. Or printed on pleading paper.
  4. Two copies shall be made of the original rulemaking package and rule-related documents.
- D.** Filing Specifications. The original rulemaking package and copies shall be compiled as listed.
1. Two agency receipts shall be placed on top of the original rulemaking package and copies as prepared under R1-1-105.
  2. The original rulemaking package and supporting documents shall be collated in sequential order:
    - a. If applicable, the original signed certificate of approval from either the Council or the Attorney General as prepared under R1-1-105;
    - b. The original signed agency certificate as prepared under R1-1-105;
    - c. The original notice, including the Preamble as prepared under the requirements of the notices Section of this Chapter;
    - d. The table of contents;
    - e. The original text of the rule to include supplementary material within the rules;
    - f. If applicable, the Economic, Small Business, and Consumer Impact Statement (A.R.S. § 41-1055); and

- g. Other rule-related documents required to be filed with the rulemaking package.
  - 3. The two copies of the rulemaking package and supporting documents shall be collated as listed under subsection (E)(2) and placed under the original documents.
  - 4. An agency shall file only one Chapter per notice for any rulemaking activity. If an agency files more than one Chapter per notice, the Office shall return the notice to the agency.
- E.** Other notices that do not amend rules but describe official actions, agreements, policies, duties, or guidance shall be filed as specified under statute and this Chapter.
- 1. Examples of other filings include but are not limited to notices of:
    - a. Agency Ombudsman (R1-1-212),
    - b. Substantive Policy Statement (R1-1-210),
    - c. Agency Guidance Document (R1-1-210),
    - d. Proposed or Final Delegation Agreement (R1-1-208),
    - e. Formal Rulemaking Advisory Committee (R1-1-206),
    - f. Objection to a Proposed Expedited Rulemaking (R1-1-802),
    - g. Public Information, and
    - h. Petition.
  - 2. Other notices shall be prepared as specified under subsections (A) and (B),
  - 3. Filing specifications. Other notices shall be compiled as listed;
    - a. Two agency receipts shall be placed on top of the notice as prepared under R1-1-106.
    - b. The notice shall be placed under the receipts.
    - c. Other rule-related documents shall be placed under the notice.
  - 4. An agency shall contact the Office if a notice form is not listed in this Chapter.
- F.** The Office shall return a filing that does not meet the requirements of this Chapter.

#### Historical Note

Adopted effective January 1, 1987 (Supp. 86-6).  
 Amended subsection (A) effective July 8, 1987;  
 Amended subsection (A) effective September 22, 1987 (Supp. 87-3). Amended subsection (A) effective October 8, 1987; Amended subsection (A) effective December 22, 1987 (Supp. 87-4). Amended subsection (A) effective February 22, 1988 (Supp. 88-1). Amended subsection (A) effective July 13, 1988 (Supp. 88-3). Amended subsection (A) effective October 27, 1988 (Supp. 88-4).  
 Amended subsection (A) effective March 2, 1989 (Supp. 89-1). Amended effective February 21, 1990, and March 8, 1990 (Supp. 90-1). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

#### R1-1-104. How to File Documents for Publication

- A.** Submission deadlines and a publication schedule are printed in the *Register*. Notices filed are published under this schedule.
- B.** Filings are accepted during Office hours. Office hours are 8 a.m. to 5 p.m., Monday through Friday, except state holidays. The filing mailing address and location are listed under R1-1-107.

- C.** A rulemaking package shall be filed on paper as required under R1-1-103. The paper copy is the official document of record.
- D.** Notices shall also be filed on an electronic medium. This is to ensure accuracy between the filing and the printed version in the *Code* and *Register*.
  - 1. Electronic media submissions shall be compatible with the Office's computer system and software. Information about the types of media accepted is available in the *Arizona Rulemaking Manual*.
  - 2. An agency shall not save electronic format rules as templates, images or in portable document formats.

#### Historical Note

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

#### R1-1-105. Certificates

- A.** Agency certificates. An agency certificate is evidence that an agency head or agency head's designee reviewed and approved a rulemaking package.
- B.** An agency certificate shall be prepared as specified in this Section.
  - 1. An original and two copies of the certificates shall be filed with each rulemaking package.
  - 2. The certificate shall be printed on one side and shall include:
    - a. The heading "AGENCY CERTIFICATE in capital letters centered on a line at least one inch from the top of the page;
    - b. The type of notice the certificate is being attached to in capital letters centered on a line below "AGENCY CERTIFICATE"; and
    - c. The following items, consecutively numbered:
      - i. The agency name;
      - ii. The Chapter heading;
      - iii. The *Code* citation for the Chapter;
      - iv. The Subchapters, if applicable; the Articles; the Parts, if applicable; and the Sections involved in the rulemaking, in numerical order;
      - v. The attestation, "The rules contained in this package are true and correct as *proposed, made etc.*"
      - vi. The agency chief executive officer's or designee's signature, in ink, affirming to the attestation, that the material being submitted is a true and correct version of the rule. Under which shall be the printed or typed name of the person signing the form, the person's title, and the date signed.
- C.** Agency certificates, exemption from the rulemaking process.
  - 1. An agency certificate shall be filed with a rulemaking package containing rules exempt from both Council and Attorney General review.
  - 2. The agency certificate shall include the information required in subsection (B) and meet the filing specifications under R1-1-103.
  - 3. The certificate also shall:
    - a. State the reason why the rules are exempt from review; and

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- b. List the statutory citations, constitutional provisions, or citations to court decisions that specify the exemption to the rulemaking process.
- D. Council certificates.** A Council certificate is evidence the Council reviewed the rule, and approved the rule in whole or in part.
- Council certificates shall be filed with a rulemaking package containing rules subject to Council review.
  - A certificate shall be prepared by Council.
  - The certificate shall state:
    - Whether a rule has been approved;
    - Whether a part of a rule or a rule Section has been disapproved;
    - Whether Council, upon review, amended an agency's final rule;
    - If the Council disapproves, under subsection (D)(3)(b), or amends under (D)(3)(c), the Council shall include a statement that the agency was aware of the changes and the name of the person contacted;
    - If applicable, a statement that the agency's immediate effective date or date earlier than the 60-day effective date has been approved as specified under R1-1-110 and A.R.S. § 41-1032 et seq.
  - The original Council certificate shall be attached to rules approved by Council. The Office shall return a filing if a rulemaking package does not include an original certificate.
- E. Attorney General certificates.** An Attorney General certificate of approval or disapproval is evidence the Attorney General reviewed rules and approved the rule.
- The Attorney General shall prepare a certificate of approval or disapproval.
  - The original and two copies of the certificate shall be filed with rules subject to Attorney General review.
  - The Office shall return the filing if the rulemaking package does not include an original Attorney General certificate.
  - If the Attorney General does not approve one or more Sections in the rulemaking, the Attorney General shall prepare a certificate of disapproval and list all Sections not approved and file it with the package.
  - If applicable, a statement that the agency's immediate effective date or date earlier than the 60-day effective date has been approved.
- F. Certificate Signatures.**
- An agency certificate shall have the agency chief executive officer's name and title typed under the ink signature and the date signed. If a designee signs the certificate, the designer's name and title shall be typed under the signature and the date signed.
  - A Council certificate shall have the chairperson's, or the chairperson's designee's, name and title typed under the ink signature and the date signed. If a designee signs the certificate, the designee's name and title shall be typed under the signature and the date signed.
  - An Attorney General certificate shall have the Attorney General's name and title typed under the ink signature and the date signed. If a designee signs the certificate, the designee's name and title shall be typed under the signature and the date signed.
  - The Office shall not accept an agency certificate that contains one person's signature and another person's typed name.
- G. Notices filed without certificates as specified in this Section shall be returned.**

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-106. Receipts**

- A.** A receipt, time- and date-stamped by the Office, is evidence a notice was filed.
- B.** An agency shall prepare a receipt as outlined in this Section and specified under R1-1-103.
- C.** Two receipts shall be filed with every notice.
- D.** The original receipt and copy shall be printed on one side and shall include:
- The heading "AGENCY RECEIPT" in capital letters centered on a line at least one inch from the top of the page;
  - The type of notice in capital letters centered on a line below "AGENCY RECEIPT"; and
  - For rulemaking packages and related notices the following items, consecutively numbered:
    - The agency's name; and
    - If applicable, the Title, Chapter, Subchapter, Article, Part, and Sections that are contained in the rulemaking package and each rulemaking action.
  - For other non-rule related documents:
    - The agency name, and
    - The subject of the notice.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-107. Where to File**

To file:

- In person at the State Capitol Executive Tower, 1700 West Washington, 7th Floor, Phoenix, Arizona; or
- By inter-agency mail, use the address above; or
- By mail the address is Secretary of State, Public Services Division, 1700 West Washington Street, 7th Floor, Phoenix, Arizona 85007-2808.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-108. Editing and Relabeling by the Office**

The Office may edit and relabel the text of rules under A.R.S. § 41-1011.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-109. Corrections**

- A. Agency Corrections.**
- Notice of Proposed Rulemaking. An Agency shall make a substantial change to a Notice of Proposed Rulemaking

- by filing a Notice of Supplemental Proposed Rulemaking as outlined under R1-1-507 and A.R.S. § 41-1022(E).
2. Notice of Expedited Rulemaking. An agency may correct, under expedited rulemaking, typographical errors, make address or name changes or clarify language of a rule without changing its effect under A.R.S. § 41-1027(A)(5) and as outlined under Article 8.

**B. Office Corrections.**

1. The Office may correct a manifest typographical or clerical error under A.R.S. § 41-1011(C).
2. The Office may request written documentation from an agency to clarify the correction.
  - a. The documentation shall be filed with the original rulemaking package.
  - b. The Office shall make and publish the corrections of the manifest typographical or clerical error in the next available issue of the *Register* or supplement to the *Code* under the published deadline schedule.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-110. Effective Date**

*A rule becomes effective sixty days after a certified original and two copies of the rule and preamble are filed in the office of the secretary of state.* A.R.S. § 41-1032.

1. The Council or the Attorney General may allow an effective date earlier than 60 days.
2. An agency may specify an effective date later than 60 days. The effective date shall be included in the rulemaking package.
3. If the Council approves an expedited rulemaking, and the agency files it under A.R.S. § 41-1027(I), the expedited rule becomes effective 30 days following publication of the Notice of Final Expedited Rulemaking in the *Register*. A.R.S. § 41-1027(J)
4. A Notice of Recodification is effective on the date filed.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-111. Repealed****Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Section repealed by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-112. Public Inspection of Documents; Copies**

- A. Documents filed with the Office under the Act are available for public inspection in the Office during regular office hours. Regular office hours are 8:00 a.m. to 5:00 p.m., Monday through Friday, except state holidays.
- B. A person may request, during regular office hours, a copy of a rulemaking document on file in the Office. The Office shall charge the per-page statutory copy fee specified in A.R.S. § 41-126(A)(1) for all copy requests.

- C. The Office shall make available for review incorporated-by-reference material under R1-1-414.
- D. A person requesting a certified copy of a document filed in the Office shall pay the statutory certification fee plus the per-page statutory copy fee specified in A.R.S. § 41-126(A).
- E. The Office shall collect the fees listed in R1-1-113 for individual issues of the *Register* or rules published in the *Code* in both print and electronic media.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-113. Fees**

- A. The fees for the *Register*, covering publication and distribution costs, are as follows:
  1. For a one-year subscription to the *Register* in print format:
    - a. For noncommercial use: \$276.
    - b. For commercial use: \$5,500.
  2. For a single issue of the *Register* or a single issue of the Semi-annual Index:
    - a. In print format for noncommercial use: \$7;
    - b. In print format for commercial use: \$125;
    - c. On electronic medium for noncommercial use: the cost of computer time at \$35 per hour or portion of an hour;
    - d. On electronic medium for commercial use: \$125 plus the cost of computer time at \$35 per hour or portion of an hour.
- B. The fees for the printed *Code*, covering publication and distribution costs, are as follows:
  1. For noncommercial use:
    - a. For a full set of the *Code*, including binders: \$450.
    - b. For an annual subscription for quarterly updates to the complete set of the *Code*: \$125.
    - c. For individual Chapters and Titles:
      - i. For an entire Title: the sum of the charges for all Chapters within the Title as specified in subsection (B)(1)(c)(ii).
      - ii. For a Chapter: \$1 for one to four pages and \$1 for each additional 10 pages or portion of 10 pages.
    - d. For an individual *Code* supplement: the sum of the charges of all Chapters within the supplement, as specified in subsection (B)(1)(c)(ii).
  2. For commercial use:
    - a. For a full set of the *Code*, including binders: \$15,000.
    - b. For individual Chapters and Titles:
      - i. For a Chapter: \$84.
      - ii. For an entire Title: the sum of the charges for all Chapters within the Title, as specified in subsection (B)(2)(b)(i).
    - c. For an individual *Code* supplement: the sum of the charges of all Chapters within the supplement, as specified in subsection (B)(2)(b)(i).
- C. The fees for rules on electronic media available to the Office are as follows:
  1. For a person, company, organization, business, or governmental agency buying a Chapter on electronic medium for noncommercial use: the cost of computer time at \$35 per hour or portion of an hour.
  2. For a person, company, organization, business, or governmental agency buying a Chapter on electronic medium

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for a commercial purpose as stated in A.R.S. § 39-121.03: \$85 and computer time at \$35 per hour or portion of an hour.

3. For a person, company, organization, business, or governmental agency downloading a Chapter from the internet for a commercial purpose as stated in A.R.S. § 39-121.03: \$84.

**D.** The fee for a binder for the *Code*: \$5.

**E.** A purchaser shall pay in advance for materials bought from the Office. Payment shall be made by cash, check, or money order, unless the order is from a governmental agency, in which case a government purchase order or fund transfer form may be used.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by exempt rulemaking at 9 A.A.R. 3825, effective August 22, 2003 (Supp. 03-3).

**R1-1-114. Complimentary Copies of the Register and the Code**

**A.** Upon request, complimentary paper copies of the *Register* and the *Code* shall be provided to:

1. Governor: one copy;
2. Legislature:
  - a. The Senate: six copies;
  - b. The House of Representatives: six copies;
  - c. The Department of Library, Archives, and Public Records: three copies;
3. Attorney General: 15 copies;
4. Supreme Court: one copy;
5. Counties. Each county law library (or one major public or university library per county if the county does not have a law library): one copy. The County Board of Supervisors shall specify to the Office the library to which the subscription is to be sent when there is no county law library;
6. Governor's Regulatory Review Council: one copy.

**B.** An agency that files a final, expedited, emergency, or exempt rule may request one complimentary copy of its Chapter.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**ARTICLE 2. THE ARIZONA ADMINISTRATIVE REGISTER****R1-1-201. Publication Schedule and Deadlines**

**A.** The Secretary of State shall publish the *Register* under A.R.S. § 41-1013. The Office shall include the schedule of publication dates and deadlines in each issue of the *Register* and shall make copies of the schedule available in the Office. The Office shall publish each document filed and approved for publication in the *Register* according to the published schedule.

**B.** The Office shall not waive a deadline for submission of documents for any agency.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-202. Register Contents**

*Register* contents shall include:

1. Public records listed under A.R.S. §§ 41-1013 and 49-112; and
  2. Other documents as listed under R1-1-103(E).
- A.** An agency shall prepare a Notice of Rulemaking Docket Opening under A.R.S. § 41-1021 and this Section.
- B.** The Notice of Rulemaking Docket Opening shall contain:
1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF RULEMAKING DOCKET OPENING;
  2. On a centered line under the notice heading, in all capital letters, the name of the agency.
  3. Under the agency name, the listed items consecutively numbered:
    - a. The Title and its heading;
    - b. The Chapter and its heading;
    - c. If applicable, the Subchapter and its heading;
    - d. The Article and its heading;
    - e. If applicable, the Part and its heading; and
    - f. Section or Section numbers;
      - i. An agency shall specify the phrase "Sections to be determined" if Section numbers have not yet been assigned to rules.
      - ii. If an agency specifies Sections under subsection (B)(3)(f) and anticipates adding Sections as the rulemaking is drafted, the agency shall list the Sections and add the phrase "Sections may be added, deleted, or modified as necessary."
  4. The subject of the proposed rule and if applicable, the agency docket number;
  5. A list of *Register* citations formatted as provided under R1-1-409(A) to any notices filed and published relating to the Notice of Rulemaking Docket Opening;
  6. The agency's contact who can answer questions about the rulemaking. This information shall include:
    - a. Name;
    - b. Address;
    - c. Area code and telephone number; and
    - d. If applicable, fax number, e-mail and web site addresses.
  7. The time-frame the agency will accept written comments and if applicable the time and place where oral comments may be made; and
  8. If known, a timetable for agency decisions or other actions.
- C.** When filing a Notice of Rulemaking Docket Opening the notice shall include:
1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the notice as specified in R1-1-103.
- D.** Documents listed under subsection (C) and the Notice of Rulemaking Docket Opening shall be filed for publication in the *Register*.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Amended effective October 27, 1988 (Supp. 88-4). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-203. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Section repealed by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-204. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Section repealed by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-205. Notice of Rulemaking Docket Opening**

- A.** When a rulemaking docket is established, an agency shall submit a notice of rulemaking docket opening to the Office.
- B.** The Notice of Rulemaking Docket Opening shall contain the heading NOTICE OF RULEMAKING DOCKET OPENING in all capital letters centered on a line approximately one inch from the top of the page; followed by the name of the agency below the notice heading centered on the line. The remainder of the notice shall contain the following information in the same numbered order:
1. The Title and its heading; the Chapter and its heading; the Subchapter and its heading, if applicable; the Article and its heading; the Part and its heading, if applicable; and the appropriate Section numbers;
    - a. If an agency does not know specific Sections at the time of docket opening, the agency may specify “Sections to be determined.”
    - b. If an agency knows specific Sections but may want to add Sections to the rulemaking as the rulemaking is drafted, the agency shall specify the particular Sections and add the language “Sections may be added, deleted, or modified as necessary.”
  2. The subject matter of the proposed rule and the agency docket number, if applicable;
  3. A citation to all published notices relating to the proceeding, including the type of published notice, the *Register* volume number; the abbreviation “A.A.R.”; the page number on which the notice began; and the issue date including month, day, and year;
  4. The name and address of agency personnel with whom persons may communicate regarding the proposed rule (this may include a telephone number, fax number, and e-mail address);
  5. The time during which the agency will accept written comments and the time and place where oral comments may be made; and
  6. A timetable for agency decisions or other action on the proceeding, if known.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-206. Notice of Formal Rulemaking Advisory Committee**

- A.** If an agency appoints a formal advisory committee to comment on a rule under consideration, the agency shall, at the time the committee is formed, submit to the Office for publication in the *Register* a Notice of Formal Rulemaking Advisory Committee. The notice shall contain the heading NOTICE OF FORMAL RULEMAKING ADVISORY COMMITTEE in all capital letters, centered on a line approximately one inch from the top of the page and followed by the items listed below in the same numbered order:
1. The name of the agency;
  2. The specific rule or subject matter on which the committee is to comment, if known;
  3. The names of the committee members; and
  4. The date the committee was formed.
- B.** An agency appointing a formal advisory committee shall submit a notice annually to the Office for publication in the *Register* in the form specified in subsection (A).

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-207. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-208. Notice of Proposed Delegation Agreement; Notice of Final Delegation Agreement**

- A.** An agency seeking to delegate functions, powers, or duties shall submit to the Office a Notice of Proposed Delegation Agreement that contains the heading NOTICE OF PROPOSED DELEGATION AGREEMENT in all capital letters, centered on a line approximately one inch from the top of the page, followed by the items listed below in the same numbered order:
1. Name of the agency proposing the delegation agreement;
  2. Name of the political subdivision to which functions, powers, or duties of the agency are proposed to be delegated;
  3. Name and address of agency personnel to whom persons may direct questions or comments;
  4. Summary of the delegation agreement and the subjects and issues involved;
  5. Statement that a copy of the proposed delegation agreement may be obtained from the agency and any pertinent information on how a person may obtain the copy; and
  6. Schedule of public hearings on the proposed delegation agreement.
- B.** An agency proposing a delegation agreement shall follow the procedures specified in A.R.S. § 41-1081.
- C.** After an agency considers any comments received and determines whether to enter into the delegation agreement, the agency shall issue a final decision. The delegation agreement is effective 30 days after written notice of the agency’s final decision is given unless an appeal is filed and pending before the Council.
- D.** If no appeal is pending, at the end of the 30-day period following the agency’s issuance of its final decision, the agency may submit to the Office for publication a Notice of Final Delegation Agreement that contains the heading NOTICE OF FINAL DELEGATION AGREEMENT in all capital letters, centered



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on a line approximately one inch from the top of the page, followed by the items listed below in the same numbered order:

1. Name of the agency entering into the final delegation agreement;
2. Name of the political subdivision to which functions, powers, or duties of the agency are being delegated;
3. Citation to the Notice of Proposed Delegation Agreement;
4. Name and address of agency personnel to whom persons may direct questions or comments;
5. Summary of the delegation agreement and the subjects and issues involved;
6. Statement that a copy of the final delegation agreement may be obtained from the agency and any pertinent information on how a person may obtain the copy;
7. Date of issuance of agency's final decision to enter into the delegation agreement; and
8. Date the delegation agreement becomes effective.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-209. Notice of Oral Proceeding, Public Workshop, or Other Meeting**

**A.** If an agency schedules an oral proceeding, public workshop, or other meeting on a proposed rulemaking or an oral proceeding on a proposed delegation agreement after the Notice of Proposed Rulemaking or Notice of Proposed Delegation Agreement is submitted to the Office for publication in the *Register*, the agency shall send to the Office one original and two copies of a notice of oral proceeding, public workshop, or other meeting on proposed rules or a notice of oral proceeding, public workshop, or other meeting on proposed delegation agreement, whichever is appropriate.

**B.** A notice of oral proceeding, public workshop, or other meeting on proposed rules, a public meeting on rules after an agency has submitted the notice of docket opening for publication but before the Office publishes the rules as proposed rules in the *Register*, a notice of oral proceeding on a proposed delegation agreement, or a notice of oral proceeding on a proposed rule, ordinance, or other regulation under A.R.S. § 49-112 shall be as specified below:

1. For an oral proceeding on a proposed rulemaking, the heading NOTICE OF ORAL PROCEEDING ON PROPOSED RULEMAKING in all capital letters, centered on a line approximately one inch from the top of the page and followed by the items listed below in the same numbered order:
  - a. The name of the agency;
  - b. The Title and its heading; the Chapter and its heading; the Subchapter and its heading, if applicable; the Article and its heading; and the Part and its heading, if applicable;
  - c. The Sections being proposed in numerical order in one column with the specific action being taken on each Section in the second column;
  - d. The *Register* citations to all notices published in the *Register* concerning the proposed rulemaking;
  - e. The date, time, and location of the oral proceeding; and
  - f. The name and address of agency personnel to whom questions and comments on the proposed rules may be addressed.

2. For a public workshop on a proposed rulemaking, the heading NOTICE OF PUBLIC WORKSHOP ON PROPOSED RULEMAKING in all capital letters, centered on a line approximately one inch from the top of the page and followed by the items listed below in the same numbered order:
  - a. The name of the agency;
  - b. The Title and its heading; the Chapter and its heading; the Subchapter and its heading, if applicable; the Article and its heading; and the Part and its heading, if applicable;
  - c. The Sections being proposed in numerical order in one column with the specific action being taken on each Section in the second column;
  - d. The *Register* citations to all notices published in the *Register* concerning the proposed rulemaking;
  - e. The date, time, and location of the public workshop; and
  - f. The name and address of agency personnel to whom questions and comments on the proposed rules may be addressed.
3. For a public meeting on an open rulemaking docket, the heading NOTICE OF PUBLIC MEETING ON OPEN RULEMAKING DOCKET in all capital letters, centered on a line approximately one inch from the top of the page and followed by the items listed below in the same numbered order:
  - a. The name of the agency;
  - b. The Title and its heading; the Chapter and its heading; the Subchapter and its heading, if applicable; the Article and its heading; and the Part and its heading, if applicable;
  - c. The Sections being proposed in numerical order in one column with the specific action being taken on each Section in the second column, if known;
  - d. The *Register* citation and the date of the notice of docket opening and all supplemental notices published in the *Register*;
  - e. The date, time, and location of the public meeting; and
  - f. The name and address of agency personnel to whom questions and comments on the subject matter of the rules may be addressed.
4. For an oral proceeding on a proposed delegation agreement, the heading NOTICE OF ORAL PROCEEDING ON PROPOSED DELEGATION AGREEMENT in all capital letters, centered on a line approximately one inch from the top of the page and followed by the items listed below in the same numbered order:
  - a. The name of the agency proposing the delegation agreement;
  - b. The name of the political subdivision to which the agency is proposing to delegate functions, powers, or duties;
  - c. A summary of the proposed delegation agreement;
  - d. The *Register* citation and date of the notice of proposed delegation agreement and all supplemental notices published in the *Register*;
  - e. The date, time, and location of the oral proceeding; and
  - f. The name and address of agency personnel to whom questions and comments on the proposed delegation agreement may be addressed.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-210. Notice of Agency Guidance Document; Notice of Substantive Policy Statement**

A. An agency shall prepare and file a Notice of Agency Guidance Document under A.R.S. § 41-1013(B)(14) for publication in the *Register*. A Notice of Agency Guidance Document shall contain:

1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF AGENCY GUIDANCE DOCUMENT.
2. On a centered line under the notice heading and in all capital letters, the name of the agency.
3. Under the agency name, the items listed below in numbered order:
  - a. Title of the guidance document and the guidance document number by which the document is referenced.
  - b. Date of the publication of the guidance document and the effective date of the document if different from the publication date.
  - c. Summary of the contents of the guidance document.
  - d. Statement as to whether the guidance document is a new document or a revision.
  - e. The agency contact person who can answer questions about the agency guidance document. The information shall include the contact's:
    - i. Name;
    - ii. Address;
    - iii. Area code and telephone number; and
    - iv. Fax number, e-mail and web site addresses, if applicable.
  - f. Information about where a person may obtain a copy of the guidance document and the costs for obtaining the guidance document.

B. An agency shall prepare and file a Notice of Substantive Policy Statement, under A.R.S. § 41-1013(B)(14), for publication in the *Register*. A Notice of Substantive Policy Statement shall contain:

1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF SUBSTANTIVE POLICY STATEMENT.
2. On a centered line under the notice heading and in all capital letters, the name of the agency.
3. Under the agency name, the items listed below in the same numbered order:
  - a. Title of the substantive policy statement and the substantive policy statement number by which the substantive policy statement is referenced.
  - b. Date the substantive policy statement was issued and the effective date of the policy statement if different from the issuance date.
  - c. Summary of the contents of the substantive policy statement.
  - d. Federal or state constitutional provision; federal or state statute, administrative rule, or regulation; or final court judgment that underlies the substantive policy statement.
  - e. Statement as to whether the substantive policy statement is a new statement or a revision.
  - f. The agency contact person who can answer questions about the substantive policy statement. The information shall include the contact's:
    - i. Name;
    - ii. Address;
    - iii. Area code and telephone number; and

iv. Fax number, e-mail and web site addresses, if applicable.

g. Information about where a person may obtain a copy of the substantive policy statement and the costs for obtaining the policy statement.

C. An agency shall file only one notice per agency guidance document or substantive policy statement.

D. A Notice of Agency Guidance Document or a Notice of Substantive Policy Statement shall include:

1. Two agency receipts as specified in R1-1-106; and
2. An original and one copy of the completed notice form as specified in R1-1-103(B), (C), (E)(1), (6), and (7).

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

**R1-1-211. Summary of Council Action**

A. Under A.R.S. § 41-1013, the Council shall prepare a summary of Council action on:

1. A final rule approved under A.R.S. § 41-1052; or
2. An expedited rule approved under A.R.S. § 41-1053.

B. The Council may summarize rules of one Chapter, one Subchapter (if applicable), or one Article if the Article has Parts, if Sections affected are listed and grouped together into one rulemaking package.

C. The Council shall file a Summary of Council Action for publication in the *Register*.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-212. Agency Ombudsman**

A. An agency shall designate an agency ombudsman under A.R.S. § 41-1006. "Ombudsman" as used in this Section means the employee or employees designated by the agency to assist members of the public or regulated community.

B. An agency shall prepare and file a Notice of Agency Ombudsman with the Office at least annually no later than December 31 of each year.

C. An agency shall file only one notice per ombudsman.

D. The notice shall contain:

1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF AGENCY OMBUDSMAN.
2. Under the notice heading, in numbered order:
  - a. The agency's name;
  - b. Under the agency's name, list in numbered order the ombudsman's:
    - i. Name;
    - ii. Title;
    - iii. Agency division, if applicable;
    - iv. Office address, to include the city, state, and zip code; and
    - v. Area code and telephone number, fax number, and e-mail address, if available.

E. A Notice of Agency Ombudsman shall include:

1. Two agency receipts as specified in R1-1-106; and

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2. An original and one copy of the completed notice form as specified in R1-1-103(B), (C), (E)(1), (6), and (7).

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

**ARTICLE 3. THE ARIZONA ADMINISTRATIVE CODE****R1-1-301. Development of the Code**

- A. The Office may establish new Titles in the *Code* and rearrange existing Titles and Chapters to ensure orderly development of the *Code*. The Office shall notify each agency whose rules are affected by any rearrangement.
- B. The first volume of the *Code* contains a Table of Contents for the multi-volume *Code*, a Table of Titles and Chapter Headings, the Administrative Procedure Act, and other material to help the public find specific rules. A Table of Contents listing the Chapters, Subchapters, Articles, and Parts appearing in a Title appears at the beginning of each Title.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-302. Publication of the Code and Supplements**

- A. The *Code* is published as specified under A.R.S. § 41-1012(B).
1. A *Code* publication schedule is printed in the *Register*.
  2. A free copy of the schedule is available upon request.
- B. The *Code* is updated quarterly. A supplement contains final, expedited, emergency, and exempt rules filed in a calendar quarter.
- C. A supplement release date is the last day of the calendar quarter. A supplement is numbered by calendar year of publication and the number of the quarter.
- D. A supplement is printed by Chapters.
- E. A *Code* price list is published under A.R.S. § 41-1012(D). The price list is available Online at [www.azsos.gov](http://www.azsos.gov). A free copy of the price list is available upon request.
- F. *Code* Chapters are sold individually. *Code* subscriptions are available for the set of Titles as codified. An annual subscription, which contains quarterly supplements, is available for purchase to update the set. Subscription forms are available from the Office.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-303. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

**R1-1-304. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Amended subsections (A), (B) and (C) effective July 13, 1988 (Supp. 88-3). Section repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

**R1-1-305. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

**R1-1-306. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

**R1-1-307. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

**R1-1-308. Repealed****Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4).

**ARTICLE 4. RULE DRAFTING****R1-1-401. Rule Drafting Style and Format**

Rulemaking notices and supporting documents shall be prepared, drafted, and filed in accordance with this Chapter, the APA, and the recommendations in the *Arizona Rulemaking Manual*. Amended by final rulemaking at 21 A.A.R. 117, effective March 1, 2015 (Supp. 14-4).

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-402. Assignment of Code Divisions; Headings**

- A. The Office shall arrange and classify the subject matter of the *Code* according to a system of Titles. The Titles are divided into Chapters. The heading of a Chapter containing rules of one major program or subject specifies both the name of the agency and the program or subject. Chapters are divided into Articles. Articles that cover several subjects or regulate different groups of people are divided into several Parts. Parts and Articles without Parts are divided into Sections. Some Chapters may also contain two or more Subchapters. An agency shall request and receive approval from the Office for Subchapter and Part divisions before using these divisions.
- B. All Titles, Chapters, Subchapters (if applicable), Articles, Parts (if applicable), and Sections shall have a heading that describes the subject of that division of the *Code*. A heading shall not contain the word “Rule” or “Regulation.”

- C. A heading shall have capital letters for the first letter of the first and last words, and the first letter of important intermediate words.

**Historical Note**

Adopted effective January 1, 1987 (Supp. 86-6). Section repealed, new Section adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-403. Numbering System**

- A. A Section number is preceded by the letter “R”.
- B. A hyphenated numbering system is used in the *Code*.
1. A Section number includes the “R”, the Title number, the Chapter number, the Subchapter label (if applicable), and the Section number indicating the Article number and the Part label (if applicable).
  2. The one or two numbers to the far left indicate the number of the Title in which the Section appears.
  3. The one or two numbers between the two hyphens indicate the Chapter number. If the Chapter has been assigned a Subchapter, the Subchapter letter label appears immediately after the Chapter number before the hyphen.
  4. The numbers to the far right indicate the Section number. A Section number has at least three digits. The last two digits indicate the Section and the number or numbers to the left of these two digits indicate the Article number. If an Article has been assigned a Part, the Part’s letter label appears immediately after the second hyphen before the Section number.
- C. The first Section in each Article is numbered 101, 201, 301, and so on, as applicable. Sections shall be numbered consecutively through the Article except where Section numbers are reserved for future expansion. Any Section number not used when the rules are originally made is automatically reserved. An agency shall specify “Reserved” for an unused Section when the Section falls before a Section with text in the same Article or Part. Sections that are reserved are shown when the rules are published in the *Code*. Sections that are renumbered or repealed so that no text remains shall be headed with the appropriate term; “Reserved” shall not be used for these Section headings.
- D. A Section number is not complete unless it contains all portions specified in subsection (B). An agency shall use only complete Section numbers in its rules, on a notice of rulemaking activity, or in any material submitted to the Office for either publication or filing.
- E. Titles, Chapters, Articles, and Sections shall be designated by Arabic numbers. Subchapters and Parts shall be designated by capital letters.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-404. Renumbering Sections within a Chapter**

- A. If an agency renumbers one or more Sections at the time the agency amends other existing Sections:
1. The table of contents for the rulemaking package shall show the old number of the Section with strike-outs and the new number with underlining.
    - a. If an agency makes a new Section at the old number, the agency shall show the old heading with strike-outs and the new heading with underlining;

- b. If an agency renumbers another existing Section to the old Section number, the agency shall show the heading and text of the moved Section at the location of its new number and strike-outs through the moved Section number and its new number with underlining;
- c. If an agency is not making new text or moving text to the location of a renumbered Section, the agency shall show the old Section heading with strike-outs and the term “Renumbered” with underlining next to the old number of the renumbered Section.

2. The table of contents shall show Sections and Articles in the order the Sections are being made.
3. The Sections shall appear in numerical order as renumbered.

- B. If an agency is renumbering one or more Sections within a Chapter but is making no other changes, the agency shall do one of the following:

1. Prepare a Notice of Recodification as specified in R1-1-1001, or
2. Make the numbering change using the regular rulemaking process.

- C. Only entire Sections may be renumbered or recodified in the matter described in this Section. If an agency splits an existing Section into two or more Sections, or moves a portion of one Section to another Section, or combines two or more Sections into one Section, the agency shall follow the regular rulemaking process to make the changes.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-405. Addition of a New Section Between Existing Sections**

An agency shall request, in writing or orally, and receive the Office’s permission before inserting a new Section between two existing, consecutively numbered Sections. The agency shall number the new Section using the Section number of the preceding existing Section, followed by a decimal point and a two-digit number. The new Section shall be in numerical order.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-406. Repeal and Re-use of a Chapter Number**

If an agency repeals or renumbers all Sections in a Chapter, or if all Sections in a Chapter expire, the agency shall not use the Chapter number for one year.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-407. Authority Notes**

If an agency requests that the specific or general authority for a Chapter, Subchapter, Article, or Part be published in its rules in the *Code*, the agency shall include an authority note under which the rules in that Chapter, Subchapter, Article, or Part were made. This note appears immediately below the Chapter, Subchapter, Article, or Part heading, as applicable, in the Chapter’s table of contents and specifies the statutes that the rules are implementing (the specific

authority) and the statutes that authorize the agency to do rulemaking (the general authority). An agency's failure to include a statute or portion of a statute in the authority note does not negate the agency's authority to make the rule.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

#### R1-1-408. Text of the Rules; Subsections

- A. The divisions of a Chapter (Title, Chapter, Subchapter (if applicable), first Article, and first Part (if applicable)) and their labels and headings shall appear above the Section number and heading of the first Section in a rulemaking package. An agency shall center on each line these divisions and their labels and headings.
- B. If a Section has only one subsection, an agency shall leave that subsection unlabeled.
- C. If a Section has an opening subsection followed by labeled subsections, the Office shall treat the opening subsection as an implied subsection (A). An agency shall label and indent appropriately the subsections following the opening subsection as second-level subsections.
- D. If a Section has two or more subsections at any level, an agency shall label the subsections separately. An agency shall label subsections as indicated below.
  1. First-level subsections are designated by a capital letter (A., B., C., and so on).
  2. Second-level subsections are designated by an Arabic numeral (1., 2., 3., and so on).
  3. Third-level subsections are designated by a lower case letter (a., b., c., and so on).
  4. Fourth-level subsections are designated by a lower case Roman numeral (i., ii., iii., and so on).
- E. If an agency uses the entire alphabet for subsections at the first or third level, additional subsections shall be labeled with double letters (aa., bb., cc., and so on).
- F. Within the text of a subsection, an agency referring to the same subsection shall use the term "this subsection." An agency referring to a different subsection shall use the term "subsection" and the labels of all appropriate levels, each within its own set of parentheses. If an agency refers to a different Section in the same Chapter, the agency shall specify the correct Section number along with all subsection labels but shall not use the term "Section."
- G. An agency shall not subdivide its rules into more than four levels of subsections unless the agency obtains permission from the Office.
- H. An agency may choose not to label definitions that are listed in alphabetical order or other lists of items in some specific order, although the agency shall indent the definitions or items in the list as if they were labeled at the appropriate level of subsection. If an agency chooses not to label definitions that are listed in alphabetical order or other lists in a specific order, additional levels of subsection under those definitions or lists also shall not be labeled. If an agency quotes statutory language verbatim that contains labeling, the agency shall retain the labeling within the statutory language but not the label of the statutory language.
- I. When dividing a Section into subsections, an agency shall not:
  1. Leave an unlabeled subsection at any level after a labeled subsection at the same level;
  2. Use A. without B.; 1. without 2.; a. without b.; or i. without ii.

- J. When referring to one or more subsections within the text of a subsection, an agency shall enclose the label for each subsection in its own set of parentheses. When referring to second-, third-, and fourth-level subsections, an agency shall specify the labels of each preceding level of subsection. For example, an agency referring to a third-level subsection would state "subsection (A)(2)(c)"; an agency referring to a fourth-level subsection would state "subsection (B)(1)(d)(iii)."
- K. When referring to multiple subsections, an agency shall enclose the label for each subsection in its own set of parentheses, followed by a conjunction and the last subsection label enclosed in parentheses. For example, an agency would state "(A)(1) through (9)"; "(B)(4)(b) and (c)"; or "(C)(1)(a)(i) and (ii)."
- L. When referring to a Section in another Chapter, an agency shall cite the Section number with "A.A.C." preceding the number. For example, an agency would state "A.A.C. R2-12-201."
- M. An agency shall not include numbered or lettered phrases within the text of a subsection. These shall be labeled properly and indented at the appropriate level of subsection.
- N. An agency shall contact the Office when using special symbols, fonts, or formats in the text of a rule.
- O. An agency shall define all acronyms and abbreviations not defined in the A.R.S. that the agency uses in the text of its rules in a definitions Section at the beginning of the Chapter.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

#### R1-1-409. Citations to the Code, Register, Statutes, and Federal Laws and Regulations

- A. Citations to the *Register* shall include the volume and page number, the abbreviation "A.A.R.," and the issue date. For example, 7 A.A.R. 1325, March 23, 2001.
- B. Citations to the *Code* shall include the Title, Chapter, Subchapter, Article, Part, and Section, as applicable, and the short form "A.A.C." For example, 17 A.A.C. 4 and A.A.C. R17-4-301.
- C. Citations to state laws:
  1. A citation to a law contained in a published edition of the Arizona Revised Statutes shall include the abbreviation "A.R.S." and either the specific Section number or the Title number, Chapter number, and Article number in that order. For example, A.R.S. Title 41, Chapter 6, Article 5.
  2. A citation to a law that has not yet been published in the Arizona Revised Statutes shall include the following:
    - a. If the reference is to a new Section of the statutes and the codified Section number is known, the citation shall include the Section number followed by the phrase "as added by Laws" and the year the law was passed along with the Chapter number as assigned by the Office and the specific Section of the new law. For example, A.R.S. § 41-1008 as added by Laws 1998, Ch. 57, § 22.
    - b. If the reference is to an amendment of an existing Section of the Arizona Revised Statutes, the citation shall include the Section number followed by the phrase "as amended by Laws" and the year the law was passed along with the Chapter number as assigned by the Office and the specific Section of the new law that amended this Section of an existing law. For example, A.R.S. § 41-1021 as amended by Laws 1998, Ch. 57, § 27.

- c. Citations to new laws that do not indicate a statutory citation shall include the word “Laws” and the year the law was enacted by the legislature and the Section number within that law. For example, Laws 1998, Ch. 196, § 4.
3. When an agency uses a statutory citation and also refers to that law by a commonly used heading, the agency shall enclose the commonly used heading within parentheses.
- D. Citations to federal laws and regulations:**
1. Citations to the United States Code (U.S.C.) and the United States Code Annotated (U.S.C.A.) shall include the Title number first, followed by the appropriate abbreviation, followed by the Part number or the Section number. Neither the word “Part” or “Section” nor the Section symbol shall appear in the citation. For example, 10 U.S.C. 1. Citations to laws not yet codified into the U.S.C. or the U.S.C.A. shall be referenced by the words “Public Law” or the abbreviation “P.L.” and the number of the law. For example, P.L. 100-20191.
  2. Citations to the Code of Federal Regulations (CFR) shall list the Title number, followed by the appropriate abbreviation, followed by the Part number or the Section number. Neither the word “Part” or “Section” nor the Section symbol shall appear in the citation. Citations to the Federal Register (FR) shall include the volume number, followed by the abbreviation, followed by the page number. FR citations shall also include the date of the publication. For example, 49 CFR 201; 42 FR 10109, July 1, 1997.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-410. Repealed****Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Section repealed by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-411. Automatic Repeal of Rules**

- A.** An agency may provide for the automatic repeal of a Section, in the Section being automatically repealed, by including the day, month, and year of the automatic repeal. This automatic repeal shall be used to repeal only an entire Section. The information specifying the automatic repeal date shall appear in a first-level subsection by itself at the end of the Section.
- B.** An agency shall notify the Office, orally or by letter, when the automatic repeal date has passed so the Office can remove the rule from the *Code*. Chapters from which automatically repealed rules are removed shall appear in the next quarterly supplement to the *Code*.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-412. Supplementary Material**

- A.** An agency including tabular materials, illustrations, diagrams, figures, and other supplementary material in rules shall label them as Appendices, Exhibits, Illustrations, or Tables. An agency shall use supplementary material to make a rule understandable by persons affected by the rule. An agency shall consider all supplementary material included in rules as part of the

rules and shall refer to the supplementary material within the text of one or more Sections. An agency shall list Appendices, Exhibits, Tables, and Illustrations in the table of contents for the Chapter.

- B.** An agency shall label all Appendices, Exhibits, Illustrations, and Tables with either capital letters or Arabic numbers using a consistent labeling scheme. The specific term the agency uses (Appendix, Exhibit, Illustration, or Table) and its label shall appear in the text along with a heading in the same format that a Section number and heading appear at the beginning of a Section.
- C.** Supplementary material appearing within the text of a Section shall not appear in the table of contents. When referencing supplementary material appearing within the text of a Section, an agency shall use the appropriate subsection label.
- D.** An agency shall submit only camera-ready supplementary material to the Office for publication or filing. Camera-ready means that the material must be clear and legible when the text is reproduced at 9-point size or the illustration is reproduced to fit within the one-inch margin requirements of an 8 1/2 inch by 11 inch sheet of paper.
- E.** An agency shall create tabular material in a rulemaking package using a spreadsheet program or the table function of a word processing program. This subsection does not apply to an Economic, Small Business, and Consumer Impact Statement and material incorporated by reference.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-413. Statutory Language; Italics**

- A.** Rules may contain statutory language that repeats verbatim existing statutory authority granted to the agency.
- B.** If an agency repeats statutory language within the text of a rule, the statutory language shall appear in italics, and the statutory citation shall appear after the statutory language.
- C.** Rules may contain the following language in italics:
1. Titles of books, periodicals, and reports;
  2. Scientific names; and
  3. Court cases (for example, *Marbury v. Madison*).

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-414. Materials Incorporated by Reference; Eligibility and Citations**

- A.** An agency may incorporate by reference materials as specified under A.R.S. § 41-1028.
- B.** If an agency determines the materials meet the standards to incorporate them by reference under A.R.S. § 41-1028, it shall cite the name of the incorporated by reference materials in rule.
- C.** Citations to materials incorporated by reference shall include:
1. The name of the materials incorporated by reference;
  2. The name and address of the agency, organization, or association that developed the material;
  3. The publisher's name and address, if the material was not printed by the agency, organization, or association listed under subsection (C)(2);
  4. If available, the publication:
    - a. Copyright date, or
    - b. Release date, or

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- c. Revision date;
  - 5. If available, the International Standard Book Number (ISBN); and
  - 6. An address or a web site address where the material is available or may be purchased.
  - 7. A statement shall be included with the citation specifying that the rule does not include any later amendments or editions of the materials incorporated by reference.
- D.** An agency shall make available for review, any incorporated by reference material included in a rule. The agency shall include the address where the publication or document may be viewed.
- E.** Incorporated by reference materials filed with an agency's final rules before September 18, 2003, may be viewed in the Office. Any materials protected under U.S. copyright laws, Title 17 of the *U.S. Code*, shall not be reproduced.
- F.** Incorporated by reference materials included in an agency's rules after September 18, 2003, are available by contacting the agency, organization, or association that developed the material or the state agency that incorporated it.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**R1-1-415. Rulemaking Actions for an Article, Part, Section, Table, Appendix or Exhibit**

- A.** An agency shall list rulemaking actions in the preamble of a rulemaking package as specified in R1-1-502(B)(5) and as required in R1-1-103.
- B.** Article or Part Headings Actions:
1. An agency that strikes text in an Article or Part heading in its entirety, with active Sections remaining under the Article or Part, shall list the rulemaking action to an Article or Part as "Amend."
  2. An agency that strikes text in an Article or Part heading in its entirety, without active Sections remaining under the Article or Part, shall list the rulemaking action to an Article or Part as "Repeal."
- C.** Section, Table, Appendix or Exhibit Actions: An agency that strikes text or images in an existing Section, Table, Appendix or Exhibit and simultaneously makes new text or images at the same Section, Table, Appendix or Exhibit number, shall list the rulemaking action as:
1. A "Repeal" and "New Section" or "New Table" or "New Appendix" or "New Exhibit" if both the text of the Section, Table, Appendix or Exhibit and the Section, Table, Appendix or Exhibit heading are completely changed; or
  2. An "Amend" if the entire existing Section, Table, Appendix or Exhibit text is repealed, but the Section, Table, Appendix or Exhibit heading is not completely changed.

**Historical Note**

New Section made by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

**ARTICLE 5. PROPOSED RULEMAKING****R1-1-501. Assignment of Chapters**

An agency preparing to make rules for the first time shall contact the Office, orally or by letter, for assignment of a Title and Chapter number within the codification system. An agency that already has

at least one Chapter on file shall contact the Office, orally or by letter, when the agency needs a new Chapter assignment.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-502. Notice of Proposed Rulemaking**

- A.** If an agency determines a proposed new Section, an amendment to a Section, a repeal of an existing Section, or a renumber of a Section, meets the provisions of A.R.S. § 41-1022 and the Act, the agency shall prepare and file a Notice of Proposed Rulemaking as prescribed in this Section.
- B.** A Notice of Proposed Rulemaking shall contain:
1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF PROPOSED RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading, the agency's *Code* Subchapter label and heading.
  5. On a centered line under the Chapter heading or Subchapter label, whichever is applicable, the heading in all capital letters and underlined, PREAMBLE. The Preamble of the Notice of Proposed Rulemaking shall include in numbered order:
    - a. In two columns a list of Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected.
    - b. The first column shall contain the heading "Articles, Parts, and Sections Affected" under which shall list in sequential and numerical order:
      - i. Articles or Parts affected if an Article heading or Part label is being made, amended or repealed as specified in R1-1-415, or renumbered. Article headings or Part labels shall be listed multiple times, each on a separate line, if the Article or Part has more than one rulemaking action. Article headings or Part labels that do not have a rulemaking action directly applied to the headings or labels shall not be listed.
      - ii. Under each Article or Part affected in subsection (B)(5)(a)(i), if applicable, shall be a list of Section numbers of Sections being made, amended, repealed or renumbered. Section numbers shall be listed multiple times, each on a separate line, if the Section has more than one rulemaking action applied to it. A Section that currently exists but has no rulemaking action applied to the Section shall not be listed.
    - c. The second column shall contain the heading "Rulemaking Action" under which will be listed the rulemaking activity being applied to each Article, Part or Section listed in the first column. A Section that:
      - i. Has no text because the Section was previously reserved, repealed, or renumbered cannot have a rulemaking action listed as amended, renumbered, or recodified. A previously repealed Section cannot be repealed again unless new

- text has subsequently been made at the Section number.
- ii. Has more than one rulemaking action applied to the Section, shall list the actions, each on a separate line, as follows: repeal, renumber, new Section, or amend.
6. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific).
  7. Citations to all related notices published in the *Register* as specified in R1-1-409(A) that pertain to the record of the proposed rule.
  8. The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:
    - a. Name;
    - b. Address;
    - c. Area code and telephone number; and
    - d. Fax number, e-mail and web site addresses, if applicable.
  9. An agency's justification and reason why a rule should be made, amended, repealed or renumbered, to include an explanation about the rulemaking.
  10. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not to rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
  11. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state.
  12. The preliminary summary of the economic, small business, and consumer impact.
  13. The agency's contact person who can answer questions about the economic, small business, and consumer impact statement. This information shall include the contact's:
    - a. Name;
    - b. Address;
    - c. Area code and telephone number; and
    - d. Fax number, e-mail and web site addresses, if applicable.
  14. The time, place, and nature of the proceedings to make, amend, repeal, or renumber the rule or, if no proceeding is scheduled, where, when, and how persons may request an oral proceeding on the proposed rule.
  15. All agencies shall list any other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:
    - a. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used;
    - b. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law; and
    - c. Whether a person submitted an analysis to the agency regarding the rule's impact of the competitiveness of businesses in this state as compared to the competitiveness of businesses in other states.
  16. A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules.
  17. The phrase "The full text of the rules follows:":
  18. The full text of the rules in the rulemaking package shall begin on the next page after the last item in the Preamble. The text of the rules shall contain in sequential order:
    - a. Under the Preamble, on a centered line, the agency's *Code* Title number and heading.
    - b. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading.
    - c. If applicable, on a centered line under the Chapter number and heading, the agency's Subchapter label and heading.
    - d. Under the Chapter or Subchapter heading, whichever is applicable, shall be a list as prescribed in subsections (B)(18)(d)(i) through (iv):
      - i. On a centered line under the Chapter number and its heading, list the first Article number and its heading that has Sections undergoing a rulemaking action or with Article heading text being made, amended, renumbered, or repealed.
      - ii. If applicable, on a centered line under the Article number and its heading, list the Part number and its label with Sections undergoing a rulemaking action or with Part label text being made, amended, renumbered or repealed.
      - iii. Under the Article heading, or Part label if applicable, at the left margin, list the Section numbers and their headings for those Sections undergoing a rulemaking action. A Section shall not be listed if the Section does not have a rulemaking action assigned to the Section.
      - iv. A Chapter, Subchapter, Article, Part or Section heading with text being made, amended, renumbered or repealed shall have the text written as described in subsection (B)(18)(e)(iii) and (iv).
    - e. Under the list in subsection (B)(18)(d) the next page shall be the full text of the Sections being made, amended, repealed or renumbered. The text shall:
      - i. Include, if applicable, in sequential and numerical order, Article numbers and headings, and Part labels and their headings if any of the Sections within the Article or Part are being made, amended, repealed, or renumbered or if the heading of the Article or Part is undergoing a rulemaking action.
      - ii. Include Section numbers listed in numerical order that follow the numbering scheme in R1-1-403. A Section shall always contain a heading, whether it is to specify the name of a rule, or to label the Section as renumbered or repealed. New Section numbers, headings, and text shall be underlined; currently existing Section numbers shall not be underlined. Repealed Section headings and text shall be stricken. The Section numbers of repealed Sections shall not be stricken.
      - iii. Specify current rule text being deleted or repealed as stricken. Striking shall not be used for any other purpose.
      - iv. Specify rule text being made as new text as underlined. Underlining shall not be used for any other purpose.
      - v. Within a Section, have stricken text appear before new, underlined text.
    - f. An agency that amends some but not all of the subsections in a Section may list the subsections not



being amended by the subsection label and the words “No change” Each level of subsection designated as having no change shall be individually labeled. Subsections shall not be grouped together.

- g. An agency that renumbers an existing Section shall strike the current Section number. The new Section number shall be underlined immediately next to the stricken number. Renumbered Sections shall be in numerical order with the text of the rule at the location of the new Section number. If the only action on a Section is to renumber it, immediately under the Section number and its heading shall appear the words “No change” to indicate that the text is not being amended. If an existing Section is renumbered and no text is made, amended, or repealed at the current Section number, the current Section number shall be listed in numerical order with strike-outs through the old heading but not through the Section number, with the new heading underlined and labeled “Renumbered.”

- C. A proposed rulemaking package shall include:
1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the agency certificate as specified in R1-1-105;
  3. An original and two copies of the rulemaking package as specified in R1-1-103; and
  4. An agency subject to Council review that received an analysis comparing the rule’s impact of the competitiveness of business in this state to the impact on business in other states, shall file the analysis with the rulemaking.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

#### R1-1-503. Public Comment Period

The public comment period for a proposed rule begins on the day the rule is published in the *Register*. An agency shall allow a minimum of 30 days for public comment after publication. After the end of the public comment period, an agency may hold an oral proceeding.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

#### R1-1-504. Oral Proceedings on Proposed Rulemaking

- A. An agency may refer to the publication schedule of the *Register* when scheduling an oral proceeding. An agency shall hold an oral proceeding no earlier than 30 days after the Office publishes the notice of proposed rulemaking in the *Register* under A.R.S. § 41-1023. The Office shall include oral proceedings shown in the notice of proposed rulemaking Preamble in the proposed rules portion of the *Register*. The Office shall list in a different section of the *Register* oral proceedings on rulemaking packages not scheduled by the agency until after the agency has submitted the proposed rulemaking package to the Office as specified in R1-1-209(B)(1).
- B. If an agency submits a proposed rulemaking package to the Office and indicates in the Preamble that an oral proceeding is scheduled to take place before 30 days after the anticipated

publication date in the *Register*, the Office shall return the package to the agency.

- C. If an oral proceeding is not scheduled and an agency receives a written request for an oral proceeding from one or more persons, the agency shall file a notice of oral proceeding on proposed rules with the Office in accordance with the *Register* publication schedule, scheduling the oral proceeding to be held no earlier than 30 days after the notice of oral proceeding is published in the *Register*, under A.R.S. § 41-1023. The agency shall file with the Office one original and two copies of the Notice of Oral Proceeding on Proposed Rulemaking. This notice shall be as stated in R1-1-209(B)(1).
- D. If an oral proceeding begins and the proceeding officer publicly announces a time and place for a continuation of the oral proceeding, the agency is not required to submit a notice of oral proceeding to the Office for publication in the *Register*.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

#### R1-1-505. Close of the Record

The close of the record for a proposed rule occurs on the date the agency chooses as the last date it will accept public comments. An agency shall not complete a rulemaking until the record is closed.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

#### R1-1-506. Notice of Termination of Rulemaking

- A. To terminate a proposed rulemaking at any stage of the rulemaking process before the final rules are filed with the Office, an agency shall file with the Office one original and two copies of a Notice of Termination of Rulemaking. The agency shall attach the original and two copies of the Notice of Termination of Rulemaking to a copy of the original Notice of Proposed Rulemaking if the agency has filed a Notice of Proposed Rulemaking with the Office.
- B. The Notice of Termination of Rulemaking shall contain the heading NOTICE OF TERMINATION OF RULEMAKING in all capital letters, centered on the line approximately one inch from the top of the page; followed by the Title, its number, and heading, centered on a line below the notice heading; followed by the Chapter, its number and heading, centered on a line below the Title; followed by the items listed below in the same numbered order:
1. The *Register* citation and the date of the Notice of Rulemaking Docket Opening;
  2. The *Register* citation and the date of the Notice of Proposed Rulemaking; and
  3. The Section numbers (and Article and Part numbers or labels) in numerical order in one column and the action that had been proposed in the second column.
- C. Both the original Notice of Proposed Rulemaking and the Notice of Termination of Rulemaking shall remain on file with the Office.
- D. The Office shall publish a listing of the rules terminated in the *Register*. The Office shall not publish the full text of rules being terminated in the *Register*.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective

March 23, 2004 (Supp. 04-1).

**R1-1-507. Notice of Supplemental Proposed Rulemaking**

- A.** If an agency determines it meets the requirements of A.R.S. § 41-1022(E) and that a filed and published proposed rule requires substantial change due to either internal review or public comments, the agency shall prepare and file a Notice of Supplemental Proposed Rulemaking as prescribed in this Section.
- B.** A Notice of Supplemental Proposed Rulemaking shall contain:
1. On a centered line one inch from the top of the page, the heading, in all capital letters, NOTICE OF SUPPLEMENTAL PROPOSED RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading, the agency's *Code* Subchapter label and heading.
  5. On a centered line under the Chapter or Subchapter heading, whichever is applicable, the heading in all capital letters and underlined, PREAMBLE. The Preamble of the Notice of Supplemental Proposed Rulemaking shall include, in numbered order:
    - a. Citations to the agency's Notice of Rulemaking Docket Opening, the Notice of Proposed Rulemaking, and any other Notices of Supplemental Proposed Rulemaking, if applicable, as published in the *Register* as specified in R1-1-409(A). A list of any other related notices published in the *Register* as specified in R1-1-409(A).
    - b. A list of Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected in two columns as specified in R1-1-502(B)(5).
    - c. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific).
    - d. The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:
      - i. Name;
      - ii. Address;
      - iii. Area code and telephone number; and
      - iv. Fax number, e-mail and web site addresses, if applicable.
    - e. An agency's justification and reason why a rule should be made, amended, repealed, or renumbered, to include an explanation about the rulemaking.
    - f. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not to rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
    - g. An explanation of the substantial change that resulted in the supplemental notice.
    - h. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision.
    - i. The preliminary summary of the economic, small business, and consumer impact.
    - j. The agency's contact person who can answer questions about the economic, small business, and con-

sumer impact statement. This information shall include the contact's:

- i. Name;
  - ii. Address;
  - iii. Area code and telephone number; and
  - iv. Fax number, e-mail and web site addresses, if applicable.
- k.** The time, place, and nature of the proceedings to make, amend, repeal, or renumber the rule or, if no proceeding is scheduled, where, when, and how persons may request an oral proceeding on the supplemental proposed rule.
- l.** All agencies shall list any other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:
- i. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used;
  - ii. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law; and
  - iii. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states.
- m.** A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules.
- n.** The phrase "The full text of the rules follows:"
- 6.** The full text of the rules in the rulemaking package shall begin on the page after the last page of the Preamble and contain the text as specified in R1-1-502(B)(18). A supplemental notice shall contain every Section undergoing change from the current text in the *Code*, as if the supplemental notice were the agency's first version of the proposed rulemaking.
- C.** A supplemental proposed rulemaking package shall include:
1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the agency certificate as specified in R1-1-105;
  3. An original and two copies of the rulemaking package as specified in R1-1-103; and
  4. An agency subject to Council review that received an analysis comparing the rule's impact of the competitiveness of business in this state to the impact on business in other states, shall file the analysis with the rulemaking.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

**ARTICLE 6. FINAL RULEMAKING**

**R1-1-601. Preparation and Filing of a Final Rulemaking Package**

- A.** If an agency's rules are subject to review by the Council, the agency shall submit its final rulemaking package to the Council within 120 days after the close of record. After the Council approves the final rulemaking package, the Council shall sub-

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mit the agency's final rulemaking package to the Office for filing and publication. The final rulemaking package shall be as specified in R1-1-602.

- B. If an agency's rules are exempt from the rulemaking process under A.R.S. § 41-1005 or another state statute, the agency shall follow the procedures in Article 9 and submit its final rulemaking package to the Office within 120 days after the close of record.
- C. If an agency's rules are subject to review by the Attorney General, the agency shall submit its final rulemaking package to the Attorney General for approval within 120 days after the close of record. After approval, the Attorney General shall submit the final rule package to the Office for filing and publication.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-602. Notice of Final Rulemaking**

- A. If an agency determines it meets the requirements of A.R.S. § 41-1024 and other requirements in the Act an agency shall prepare a Notice of Final Rulemaking as prescribed in this Section.
  - B. A Notice of Final Rulemaking shall contain:
    - 1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF FINAL RULEMAKING.
    - 2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
    - 3. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading.
    - 4. If applicable, on a centered line under the Chapter number and heading, the agency's *Code* Subchapter label and heading.
    - 5. On a centered line under the Chapter or Subchapter heading, whichever is applicable, the heading in all capital letters and underlined, PREAMBLE. The Preamble of the Notice of Final Rulemaking shall include, in numbered order:
      - a. A list of Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected in two columns as specified in R1-1-502(B)(5).
      - b. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific).
      - c. The effective date of the rule. If an agency specifies a date:
        - i. Earlier than the 60 day effective date as specified in A.R.S. § 41-1032(A), the agency shall include the earlier date and state the reason or reasons it selected the earlier effective date as provided in A.R.S. § 41-1032(A)(1) through (5); or
        - ii. Later than the 60 day effective date as specified in A.R.S. § 41-1032(A), the agency shall include the later date and state the reason or reasons it selected the later effective date as provided in A.R.S. § 41-1032(B).
      - d. Citations to all related notices published in the *Register* as specified in R1-1-409(A) that pertain to the record of the final rulemaking package.
- e. The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:
    - i. Name;
    - ii. Address;
    - iii. Area code and telephone number; and
    - iv. Fax number, e-mail and web site addresses, if applicable.
  - f. An agency's justification and reason why a rule should be made, amended, repealed, or renumbered, to include an explanation about the rulemaking.
  - g. A reference to any study relevant to the rule that the agency reviewed and either relied on or did not rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
  - h. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state.
    - i. A summary of the economic, small business, and consumer impact.
    - j. A description of any changes between the proposed rulemaking, to include supplemental notices, and the final rulemaking.
    - k. An agency's summary of the public or stakeholder comments made about the rulemaking and the agency response to the comments.
  - l. All agencies shall list any other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:
    - i. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used;
    - ii. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law; and
    - iii. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states.
  - m. A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rule.
  - n. Whether the rule was previously made, amended or repealed as an emergency rule. If so, cite the notice published in the *Register* as specified in R1-1-409(A). Also, the agency shall state where the text changed between the emergency and the final rulemaking packages; and
  - o. The phrase "The full text of the rules follows:".
6. The full text of the rules in the rulemaking package shall begin on the next page after the last item in the Preamble and contain the text as specified in R1-1-502(B)(18).
7. An agency shall submit a final rulemaking package to either the Council or the Attorney General for review as specified in R1-1-105.
- C. A final rulemaking package shall include:
    - 1. Two agency receipts as specified in R1-1-106;

2. An original and two copies of the certificate of approval of the rules from either the:
    - a. Council, if the rules are subject to Council review as specified in R1-1-105; or
    - b. Attorney General, if the rules are subject to Attorney General review as specified in R1-1-105.
  3. An original and two copies of the agency certificate as specified in R1-1-105;
  4. An original and two copies of the rulemaking package as specified in R1-1-103;
  5. An economic, small business, and consumer impact statement if required by A.R.S. § 41-1055; and
  6. An agency subject to Council review that received an analysis comparing the rule's impact of the competitiveness of business in this state to the impact on business in other states, shall file the analysis with the rulemaking.
- D.** If the Notice of Final Rulemaking is subject to review by:
1. Council, the Council shall file the final rulemaking package, to include all documents listed under subsection (C), with the Office as specified in R1-1-601(A).
  2. The Attorney General, the Attorney General shall file the final rulemaking package, to include all documents listed under subsection (C), with the Office as specified in R1-1-601(C).

#### Historical Note

New Section made by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

### ARTICLE 7. EMERGENCY RULEMAKING

#### R1-1-701. Notice of Emergency Rulemaking

- A.** If an agency determines a proposed new Section, an amendment to a Section, or a repeal of an existing Section meets the emergency provisions of A.R.S. § 41-1026, the agency shall prepare a Notice of Emergency Rulemaking as prescribed in this Section.
- B.** A Notice of Emergency Rulemaking shall contain:
1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF EMERGENCY RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line under the Title, the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading the agency's *Code* Subchapter label and heading.
  5. On a centered line under the Chapter or Subchapter heading, whichever is applicable, the heading in all capital letters and underlined, PREAMBLE. The Preamble of the Notice of Emergency Rulemaking shall include, in numbered order:
    - a. A list of Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected in two columns, as specified in R1-1-502(B)(5).
    - b. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific).
    - c. The effective date of the rule. If an agency specifies a date:
      - i. Earlier than the 60 day effective date as specified in A.R.S. § 41-1032(A) the agency shall include the earlier date and state the reason or reasons it selected the earlier effective date as provided in A.R.S. § 41-1032(A)(1) through (5), or
      - ii. Later than the 60 day effective date as specified in A.R.S. § 41-1032(A) the agency shall include the date and state the reason or reasons it selected the later effective date as provided in A.R.S. § 41-1032(B).
- C.** Citations to all related emergency rulemaking notices published in the *Register* as specified in R1-1-409(A) that pertain to the record of this notice of emergency rulemaking.
- E.** The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:
- i. Name;
  - ii. Address;
  - iii. Area code and telephone number; and
  - iv. Fax number, e-mail and web site addresses, if applicable.
- F.** An agency's justification and reason why a rule should be made, amended, repealed, or renumbered, to include an explanation about the rulemaking.
- G.** A reference to any study relevant to the rule that the agency reviewed and either relied on or did not rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
- H.** A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state.
- I.** A summary of the economic, small business, and consumer impact.
- J.** Any other matters prescribed by statute and applicable to the specific agency or to any specific rule or class of rules. When applicable, matters shall include but are not limited to:
- i. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used;
  - ii. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law; and
  - iii. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states.
- K.** A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rule.
- l. An agency explanation about the situation justifying the rulemaking as an emergency rule.
  - m. The date the Attorney General approved the rule.
  - n. The phrase "The full text of the rules follows:".
6. The full text of the rules in the rulemaking package shall begin on the page after the last page of the Preamble and contain the text as specified in R1-1-502(B)(18).
- C.** An agency shall submit an emergency rulemaking package to the Attorney General for review.
- D.** The Attorney General shall prepare a certificate as specified in R1-1-105.
- E.** An emergency rulemaking package shall include:

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1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the agency certificate as specified in R1-1-105;
  3. An original and two copies of the certificate of approval or disapproval from the Attorney General as specified in subsection (D).
  4. An original and two copies of the rulemaking package as specified in R1-1-103;
  5. An economic, small business, and consumer impact statement if required by A.R.S. § 41-1055; and
  6. An agency that received an analysis comparing the rule's impact of the competitiveness of business in this state to the impact on business in other states, shall file the analysis with the rulemaking.
- F.** The Attorney General shall file the emergency rulemaking package, to include all documents listed under subsection (E), with the Office.
- G.** Emergency rules are in effect for 180 days under the provisions of A.R.S. § 41-1026.
- H.** Emergency rules may be renewed for an additional 180-day period under the provisions of A.R.S. § 41-1026. If an agency amends the text of a rule renewed, the agency shall prepare a list of every amendment made to the renewed emergency rule. The list of amendments shall be included and attached to the renewal notice when filed with the Office.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3). Subsection (B)(5)(c)(i) corrected at Office request, Office File No. M11-380, filed October 20, 2011 (Supp. 11-3).

**ARTICLE 8. EXPEDITED RULEMAKING****R1-1-801. Notice of Proposed Expedited Rulemaking**

- A.** Before a Notice of Proposed Expedited Rulemaking is prepared an agency shall determine whether a rulemaking complies with A.R.S. § 41-1027.
1. If the wording complies with A.R.S. § 41-1027(A)(1), (3), or (5), the agency shall *notify the governor, the president of the senate, the speaker of the house of representatives and the council of the proposed expedited rule making* as specified under A.R.S. § 41-1027(B). Notification shall include:
    - a. Agency staff contact information. This information shall include the contact's:
      - i. Name;
      - ii. Address;
      - iii. Area code and telephone number; and
      - iv. Fax number, e-mail and web site address, if applicable.
    - b. The *exact wording of the proposed expedited rule making and indicate how the proposed expedited rule making achieves the purpose prescribed in A.R.S. § 41-1027(A)(1), (3) or (5).*
  2. If the wording complies with A.R.S. § 41-1027(A)(2), (4), (6), or (7), the agency shall *file a request for proposed expedited rule making with the governor and notify the president of the senate, the speaker of the house of representatives and the council of the request* as specified under A.R.S. § 41-1027(C). The request shall include:
    - a. Agency staff contact information. This information shall include the contact's:
      - i. Name;
      - ii. Address;
      - iii. Area code and telephone number; and
      - iv. Fax number, e-mail and web site addresses, if applicable.
    - b. The *exact wording of the proposed expedited rule making and an explanation of how the proposed expedited rule making meets the criteria in A.R.S. § 41-1027(A).*
- B.** On delivery of the notice required in subsection (A)(1), or on approval by the governor of a request for proposed expedited rulemaking required in subsections (A)(2) and (3), an agency shall prepare a Notice of Proposed Expedited Rulemaking under A.R.S. § 41-1027 and this Section.
- C.** A Notice of Proposed Expedited Rulemaking shall contain:
1. On a centered line one inch from the top of the page, the heading in all capital letters, NOTICE OF PROPOSED EXPEDITED RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line below the Title number and heading, the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading the agency's *Code* Subchapter label and heading.
  5. On a centered line under the Chapter or Subchapter heading, whichever is applicable, the heading in all capital letters and underlined, PREAMBLE. The Preamble of the Notice of Proposed Expedited Rulemaking shall include, the following list consecutively numbered:
    - a. A list of the Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected in two columns as prescribed under R1-1-502(B)(5).
    - b. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific).
    - c. The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:
      - i. Name;
      - ii. Address;
      - iii. Area code and telephone number; and
      - iv. Fax number, e-mail and web site address, if applicable.
    - d. An agency's explanation why the proposed expedited rule should be made, amended, repealed, or renumbered under A.R.S. § 41-1027(A) and why expedited proceedings are justified under A.R.S. § 41-1001(15)(c).
    - e. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state.
    - f. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not to rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
    - g. A statement that the agency is exempt from the requirements under A.R.S. § 41-1055(G) to prepare

and file an economic, small business, and consumer impact statement under A.R.S. § 41-1055(D)(2).

- h. The agency's contact person who can answer questions about the preliminary summary of the economic, small business, and consumer impact of the proposed expedited rule. This information shall include the contact's:
  - i. Name;
  - ii. Address;
  - iii. Area code and telephone number; and
  - iv. Fax number, e-mail and web site address, if applicable.
- i. The time, place and nature of the proceedings for the making, amendment or repeal of the rule and how persons may provide written comment to the agency on the proposed expedited rule under A.R.S. § 41-1027(E).
- j. Any other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additional matters shall include but are not limited to:
  - i. Whether the rule requires a permit, license, or agency authorization under A.R.S. § 41-1037(A), and whether a general permit is used and if not, the reasons why a general permit is not used;
  - ii. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states.
- k. A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rule:
  - l. The phrase "The full text of the rules follows:".

6. The full text of the rules in the rulemaking package shall begin on the page after the last page of the Preamble and contain text formatted as prescribed under R1-1-502(B)(5).

- D. A Notice of Proposed Expedited Rulemaking package shall include:
  1. Two agency receipts as specified under R1-1-106;
  2. If applicable, three copies of either:
    - a. The notice notifying the governor, the president of the Senate, the speaker of the House of Representatives, and the council of expedited rulemaking under A.R.S. § 41-1027(B); or
    - b. The request filed with the governor, the president of the Senate, the speaker of the House of Representatives, and the council under A.R.S. § 41-1027(C); and the governor's approval of the agency's expedited rulemaking request under A.R.S. § 41-1027(D);
  3. An original and two copies of the agency certificate as specified under R1-1-105; and
  4. An original and two copies of the rulemaking package as specified under R1-1-103.

#### Historical Note

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3). Section repealed; new Section adopted by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

#### R1-1-802. Notice of Objection to a Proposed Expedited Rulemaking

- A. If the agency received an objection or objections to a Proposed Expedited Rulemaking, a Notice of Objection to a Proposed Expedited Rulemaking shall be filed in the Office for publication under A.R.S. § 41-1013(B)(12).
- B. A Notice of Objection to a Proposed Expedited Rulemaking shall contain:
  1. On a centered line one inch from the top of the page, the heading in all capital letters NOTICE OF OBJECTION TO A PROPOSED EXPEDITED RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading the agency's *Code* Subchapter label and heading.
  5. A citation to the Proposed Expedited Rulemaking that was published in the *Register*.
  6. The number of objections received.
- C. A Notice of Objection to a Proposed Expedited Rulemaking package shall include:
  1. Two agency receipts as prescribed under R1-1-106,
  2. An original and two copies of the notice form as prescribed under R1-1-103.

#### Historical Note

New Section adopted by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

#### R1-1-803. Notice of Final Expedited Rulemaking

- A. If an agency determines it meets the requirements in A.R.S. § 41-1027(G) and other requirements in the Act it shall prepare a Notice of Final Expedited Rulemaking as specified in this Section and submit the notice to the Council.
- B. A Notice of Final Expedited Rulemaking shall contain:
  1. On a centered line one inch from the top of the page, the heading in all capital letters NOTICE OF FINAL EXPEDITED RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading the agency's *Code* Subchapter label and heading.
  5. On a centered line under the Chapter or Subchapter heading, whichever is applicable, the heading in all capital letters and underlined, PREAMBLE. The Preamble of the notice shall include the following list consecutively numbered:
    - a. A list of Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected in two columns as prescribed under R1-1-502(B)(5).
    - b. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific).
    - c. The effective date of the rule.
    - d. Citations to all related notices published in the *Register* as prescribed under R1-1-409(A) that pertain to the record of the Notice of Final Summary Expedited Rulemaking package.
    - e. The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:

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- i. Name;
  - ii. Address;
  - iii. Area code and telephone number; and
  - iv. Fax number, e-mail and web site address, if applicable.
- f. An agency's explanation why the proposed expedited rule was made, amended, repealed, or renumbered under A.R.S. § 41-1027(A) and why expedited proceedings were justified under A.R.S. § 41-1001(15)(c).
- g. A reference to any study relevant to the rule that the agency reviewed and either relied on or did not rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
- h. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state.
- i. A statement that the agency is exempt from the requirements under A.R.S. § 41-1055(G) to prepare and file an economic, small business, and consumer impact statement under A.R.S. § 41-1055(D)(2).
- j. A description of any changes between the proposed expedited rulemaking and the final expedited rulemaking.
- k. An agency's summary of the public or stakeholder comments or objections made about the rulemaking and the agency response to the comments. An agency shall, "*adequately respond in writing to the comments on the proposed expedited rule making*" under A.R.S. § 41-1027(E).
- l. Any other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additional matters include but are not limited to:
  - i. Whether the rule requires a permit, license, or agency authorization under A.R.S. § 41-1037(A), and whether a general permit is used and if not, the reasons why a general permit is not used;
  - ii. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states.
- m. The phrase "The full text of the rules follows:".
6. The full text of the rules in the rulemaking package shall begin on the next page after the last item in the Preamble and contain the text as prescribed under R1-1-502(B)(18).
- C. A final expedited rulemaking package shall include:
  1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the agency certificate as specified in R1-1-105;
  3. An original and two copies of Council's certificate of approval as specified in R1-1-105.
  4. If applicable, three copies of either:
    - a. The notice notifying the governor, the president of the Senate, the speaker of the House of Representatives, and the council of expedited rulemaking under A.R.S. § 41-1027(B); or
    - b. The request filed with the governor, the president of the Senate, the speaker of the House of Representatives, and the council under A.R.S. § 41-1027(C); and the governor's approval of the agency's expedited rulemaking request under A.R.S. § 41-1027(D);
  5. If applicable, two copies of the Notice of Objection to a Proposed Expedited Rulemaking provided for Council review;
  6. An original and two copies of the rulemaking package as specified in R1-1-103;
  7. An agency that received an analysis that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states, shall file the analysis with the rulemaking.
- D. Upon approval from the Council of the final expedited rule, the agency shall file the rulemaking package under A.R.S. § 41-1027(I).
- E. *The expedited rule becomes effective 30 days following publication of final expedited rulemaking* under A.R.S. § 41-1027(J).

**Historical Note**

New Section adopted by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).

**ARTICLE 9. EXEMPT RULEMAKING****R1-1-901. Exempt Rulemaking**

- A. An agency shall not file with the Office an exempt rule made by the agency before September 30, 1992.
- B. The Office shall publish in the *Code* any exempt rule made after September 30, 1992 if the agency involved submits the rulemaking package to the Office. An exempt rule shall be submitted following the procedures in Article 6 of this Chapter, except that an agency shall use the notice specified in R1-1-902.
- C. The Office shall identify in the *Code* a Chapter containing rules that are exempt from the Act and made after September 30, 1992, by a statement specifying the exemption at the beginning of the Chapter and before a Section or Article made under an exemption and by specifying the exemption in the Section's historical note.
- D. If a statute or session law authorizes an agency to publish in the *Register* a type of rulemaking not specified in this Chapter, the agency shall contact the Office orally or by letter, specifying the exact statutory citation.

**Historical Note**

Adopted effective January 1, 1995; filed in the Office of the Secretary of State December 30, 1994 (Supp. 94-4). Amended by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1).

**R1-1-902. Notice of Exempt Rulemaking**

- A. If an agency determines it meets the requirements of A.R.S. §§ 41-1005 and 41-1057, or has been given a statutory exemption, an agency shall prepare a Notice of Exempt Rulemaking as prescribed in this Section.
- B. A Notice of Exempt Rulemaking shall contain:
  1. On a centered line one inch from the top of the page, the heading in all capital letters NOTICE OF EXEMPT RULEMAKING.
  2. On a centered line under the notice heading, the agency's *Code* Title number and heading.
  3. On a centered line under the Title number and heading the agency's *Code* Chapter number and heading.
  4. If applicable, on a centered line under the Chapter number and heading the agency's *Code* Subchapter label and heading.
  5. On a centered line under the Chapter or Subchapter heading, whichever is applicable, the heading in all capital let-

ters and underlined, PREAMBLE. The Preamble of the Notice of Exempt Rulemaking shall include in numbered order:

- a. A list of Articles, Parts, or Sections affected and the rulemaking action of each Article, Part, or Section affected in two columns as specified in R1-1-502(B)(5).
- b. Citations to the agency's statutory rulemaking authority to include:
  - i. The authorizing statute (general),
  - ii. The implementing statute (specific), and
  - iii. The statute or session law authorizing the exemption.
- c. The effective date of the rule and the agency's reason it selected the effective date.
- d. A list of all notices published in the *Register* as specified in R1-1-409(A) that pertain to the record of the exempt rulemaking.
- e. The agency's contact person who can answer questions about the rulemaking. This information shall include the contact's:
  - i. Name;
  - ii. Address;
  - iii. Area code and telephone number; and
  - iv. Fax number, e-mail and web site addresses, if applicable.
- f. An agency's justification and reason why a rule should be made, amended, repealed, or renumbered to include an explanation about the rulemaking.
- g. A reference to any study relevant to the rule that the agency reviewed and either relied on or did not rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.
- h. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state.
- i. The summary of the economic, small business, and consumer impact, if applicable.
- j. A description of any changes between the proposed rulemaking, including any supplemental proposed rulemaking, and the final rulemaking, if applicable.
- k. An agency's summary of the public or stakeholder comments made about the rulemaking and the agency response to the comments, if applicable.
- l. Any other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. When applicable, matters shall include, but not be limited to:
  - i. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used;
  - ii. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law; and
  - iii. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states.
- m. A list of any incorporated by reference material and its location in the rule.

- n. Whether the rule was previously made, amended, repealed, or renumbered as an emergency rule. If so, the agency shall state where the text changed between the emergency and the exempt rulemaking packages.
- o. The phrase "The full text of the rules follows:".

6. The full text of the rules in the rulemaking package shall begin on the next page after the last item in the Preamble and contain the text as specified in R1-1-502(B)(18).

- C. An exempt rulemaking package submitted to the Office for filing and publication shall include:
  1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the agency certificate as specified in R1-1-105;
  3. An original and two copies of the rulemaking package as specified in R1-1-103;
  4. An economic, small business, and consumer impact statement if required by A.R.S. § 41-1055; and
  5. An agency that received an analysis comparing the rule's impact of the competitiveness of business in this state to the impact on business in other states, shall file the analysis with the rulemaking.

#### Historical Note

New Section made by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3).

### ARTICLE 10. RECODIFICATION

#### R1-1-1001. Notice of Recodification

- A. An agency may renumber one or more Sections from one Chapter to another Chapter, or within a Chapter under R1-1-404(B)(1). An agency that renumbers a rule under this Section shall make no other changes to the rule except corrections to Section references within the text of the Section or headings.
- B. A Notice of Recodification shall contain:
  1. On a centered line, one inch from the top of the page, the heading in all capital letters NOTICE OF RECODIFICATION;
  2. On a centered line under the Notice heading, the agency's *Code*, Title number, and heading;
  3. On a centered line under the Title number and heading, the agency's *Code* Chapter number and heading;
  4. If applicable, on a centered line under the Chapter number and heading, the agency's *Code*, Subchapter label and heading;
  5. Under the Chapter number and heading or, if applicable the Subchapter label and heading, the following list consecutively numbered:
    - a. The Subchapters (if applicable), Articles, Parts (if applicable), and Sections along with their respective headings:
      - i. Being recodified; and
      - ii. As recodified.
    - b. A conversion table between the two numbering schemes; and
    - c. The name and address of agency personnel with whom persons may communicate regarding the recodification.
- C. A Notice of Recodification package shall include:
  1. Two agency receipts as specified in R1-1-106;
  2. An original and two copies of the agency certificate as specified in R1-1-105; and
  3. The recodification scheme.



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- D. An agency shall file a Notice of Recodification for publication in the *Register* and the *Code*.
- E. A Notice of Recodification is effective the date filed.

**Historical Note**

New Section made by final rulemaking at 10 A.A.R. 468, effective March 23, 2004 (Supp. 04-1). Amended by final rulemaking at 17 A.A.R. 1391, effective September 5, 2011 (Supp. 11-3). Amended by final rulemaking at 21 A.A.R. 117, effective December 29, 2014 (Supp. 14-4).